



DRAFT FINANCIAL PLAN 2025

The District of Central Saanich
British Columbia, Canada
Draft February 28, 2025

About This Document

The District's Financial Plan outlines the money we will raise and spend over the next five years. It is the plan that aligns the District's strategic priorities with the services delivered to residents every day.



GOVERNMENT FINANCE OFFICERS ASSOCIATION

Distinguished Budget Presentation Award

PRESENTED TO

**District of Central Saanich
British Columbia**

For the Fiscal Year Beginning

A handwritten signature in dark ink, reading 'Christopher P. Morrell'. The signature is written in a cursive style with a large 'C' and 'M'.

Executive Director

The Government Finance Officers Association of the United States and Canada (GFOA) presented a Distinguished Budget Presentation Award to the District of Central Saanich British Columbia, for its Annual Budget for the fiscal year beginning January 1, 2024.

In order to receive this award, a government unit must publish a budget document that meets program criteria as a policy document, as a financial plan, as an operations guide, and as a communications tool.

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Message from the Chief Administrative Officer

Central Saanich's 2025 Financial Plan is a reflection of our commitment to strategic foresight, responsible financial stewardship, and the long-term well-being of our community. This budget ensures we can continue delivering high-quality services and infrastructure while maintaining financial stability.

We are grateful to be providing services on the traditional WSĀNEC territories and look forward to continuing to work with these important interest holders in 2025. Strengthening these relationships remains a priority as we plan for the future together.

Like many communities, we are navigating increasing cost pressures. However, through disciplined planning and a strong commitment to our community, we have developed a balanced \$71.6 million budget. This plan includes an increase of approximately \$17 per month for the average household, ensuring we can sustain core services and key investments.

This financial plan is the result of thoughtful, multi-year planning that provides consistency and resilience despite external economic fluctuations. Our integrated planning approach allows us to anticipate future needs, maintain reliable funding streams, and make informed decisions that balance service delivery with financial sustainability.

Our Long-Term Financial Strategies and Asset Management Plan guides our financial decisions, ensuring we can maintain and renew infrastructure while planning for the future. By taking a proactive approach, we can extend the life of our assets, reduce costly emergency repairs, and make strategic investments that align with emerging community priorities.

Over the past three years, we have successfully secured \$20 million in external funding, and in 2024, we expanded green space by doubling a community park through a land acquisition. We have tripled our investment in capital projects over the past few years, ensuring our infrastructure keeps pace with the needs of our growing community. Looking ahead, we are actively developing a strategy to replace aging critical facilities, including the Municipal Hall, Fire Station 2, Police Station, and Municipal Yard, in a way that maximizes land use and ensures responsible financial management.

Our ability to move forward with these important initiatives is rooted in our deep commitment of service to our community. These achievements would not be possible without the leadership of our Council and the dedication of our staff. I am humbled and honoured to work with an extraordinary team to ensure the quality of life we enjoy in Central Saanich will benefit future generations to come.

Thank you for your continued support.



Christine Culham
Chief Administrative Officer



Budget Summary

At present, the Central Saanich 2025 budget is balanced at \$71.6 million. This includes 35 strategic plan projects totaling \$2.67 million, a \$27.0 million capital program, and continued funding escalation for required future infrastructure replacements and new active transportation infrastructure.

Property Tax Impacts

After forecasted new growth (referred to as new construction or non-market change in property assessment) is taken into account, the budget results in an average property tax increase of \$199(1).

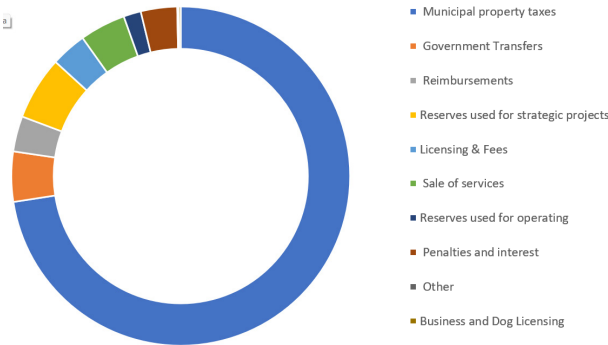
Average Home Tax Increase:		
Municipal Operations	3.92%	\$98
Police Operations	1.99%	51
Library	0.14%	4
Operations Sub-Total	6.05%	\$153
Infrastructure-replacement	1.25%	\$ 33
Infrastrucure - new	0.50%	13
Infrastructure Sub-Total	1.75%	\$ 46
TOTAL	7.80%	\$199
Water Utility Charge	5.55%	\$ 26
Sewer Utility Charge	9.93%	\$ 36

The 2025 budget maintains the service levels and assets expected by the community and also invests new funding in the following:

- Police and Fire Services.
- Year two of increasing staffing to enable the Strategic Implementation Plan in areas of facilities redevelopment, occupational health and safety, roads maintenance, and fire inspections and prevention.
- The asset management plan financial strategies (1.25% for future asset replacement and 0.50% for new infrastructure).
- Greater Victoria Public Library facilities.

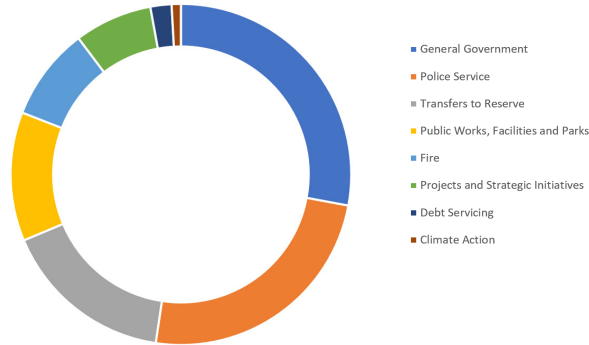
(1)Average home for 2025 has an assessed value of \$1,034,120, a 2.04% decrease over 2024. (The average increase noted varies based on the assessed value and assessed value change from 2024 to 2025).

2025 Revenue (General Operating)



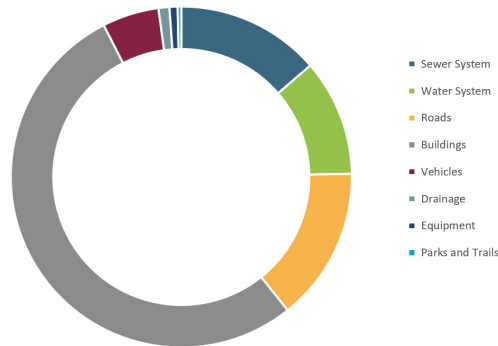
Property taxes represent the most significant funding source for municipalities; 2025 taxation is approximately \$23.95 million. The District does not have sources of income from recreation and parking, like many other local governments, but has a variety of smaller revenue sources. See page 90 for details.

2025 Expenses (General Operating)



Operating expenses by function total approximately \$33.6 million. See page 90 for details.

Five-Year Capital Budget



Totalling \$130.75 million over five years (2025-2029), the capital expenditures are driven by the need to maintain, upgrade or replace existing aging infrastructure and facilities at the end of their useful lives, meet industry standards, population growth and invest in new capital (active transportation) in alignment with the Strategic Plan and community input. See page 72 for details.

2025 Budget Drivers

Although economic and other global events continue to negatively impact the economy, interest rates, and inflation, trend information indicates the Greater Victoria Area has fared reasonably well. Modest population growth is projected, and the District of Central Saanich will continue to focus on a steady program of service improvements, prudent fiscal management and long-term financial strategies to reach resilient infrastructure replacement funding levels.

Preparation of the 2025 – 2029 Financial Plan has taken into account the following factors:

1. Wage and Benefits Increase: The most significant cost driver for the annual budget continues to be labour related costs. Labour represents over \$18 million or approximately 60% of the District’s operating budget expenses, excluding strategic projects. All employee contracts (Employee Association, Fire Department IAFF, and the Police Association) are either expired as of December 31, 2024 or rate increases have not been confirmed for 2025 which creates some budgetary risk in this Plan.

2. Workforce Implementation Plan: In 2023 the District had a Workforce Plan (WFP) study done to review and match operational, capital, and strategic initiative workplans to staff resources required to successfully manage the volume of work. The WFP identifies 11.9 new positions to be implemented over the 2024 through 2026 Financial Plans. Two additional positions have been added to the plan for 2025 implementation for a total of 13.9 positions in the three-year plan. Funding for positions includes grants, capital reserves, operating reserve from prior years surplus and property taxes. Details of the Plan can be found on page 115.

3. Police Services cost escalation: The Police Services budget drivers include annual wage and seniority increment increases, contracted services such as Greater Victoria Integrated units, and Regional E-Comm 911 dispatch services.

4. Fire Department service level increases: To meet targeted response times, fire department staffing levels have been progressively enhanced over the last seven years. Developing a Fire Master Plan is currently underway to reassess the Department's service levels for both the short and long term. 2025 sees escalating wage and benefit costs for a new Fire Inspections position, a Capitan rank wage implementation to four of six career members, escalating call volumes effecting Paid-on-Call wages and dispatch costs, in addition to transition of Hazmat regional services to another municipality and loss of associated revenue.

5. Resilient asset management replacement funding: In 2018 the District implemented financial strategies for an annual property tax increase of 1.25% and utility fee increases over fifteen years; this is to reach targeted funding levels to reserves for future asset replacement. Although the planned tax increase is a fifteen-year plan, tax increases for capital should be considered perpetual due to construction cost escalation, expanding infrastructure service levels, and required upgrades for community expansion and densification.

Central Saanich is in a relatively stable financial position despite global economic fluctuations. Modest population growth is currently projected.

6. 2021 Update of the Asset Management and Long-Term Financial Plan: Based on inflation and construction cost escalation, there is a need for the District to increase the amount of asset replacement funding raised and set aside each year. Maintenance costs are also increasing substantially for aging infrastructure, and we are adding new infrastructure for development and active transportation. Financial strategy changes were implemented into the 2022 Financial Plan, including a 0.25% tax increase for new assets in 2022 and 2023 and 0.50% thereafter, and a realignment of water and sewer asset replacement funding. These strategies and funding trajectories will be reviewed again in 2026 for 2027 Financial Plan consideration. Asset replacement cost escalation is forecast to be significant from the 2022 to 2027 plan updates.

7. Annual Strategic Implementation Plan (SIP) funding: Currently the Strategic Implementation Plan projects are funded from operating reserve, in addition to grants and operating reserves.

8. Investment revenue: Investment returns in 2024 continue to be favorable with higher return rates than the pre-2022 market. Returns are budgeted based on forecasted five-year averages/trends in order to facilitate tax rate stability. Changes in budgeted investment revenue are offset by changes in tax rates and/or operating expenses, in both general operations and water and sewer utilities.

9. Other drivers: Some minor revenue increases and decreases are also forecast for 2025. Inflation is also expected to continue to impact both the District's operating and capital costs going forward.



District Overview



Councillor Graham | Councillor Newton | Councillor King | Councillor Paltiel
Councillor Thompson | Mayor Windsor | Councillor Riddell

Municipal Council

Central Saanich Municipal Council represents the citizens of the community and provides leadership as the legislative and policy making body for the organization.

The Municipal Council is comprised of a Mayor and six Councillors who are elected on a four year term.

Council meetings are webcast, and contact information for Councillors is available at csaanich.ca.

Organization Profile

The Chief Administrative Officer leads a team of dedicated employees responsible for providing recommendations and policy advice to Council and coordinating the day-to-day operations of the municipality.



Workforce Plan

	2020 Plan	2021 Plan	2022 Plan	2023 Plan	2024 Plan (1)	2025 Plan (2)
Administration	5.0	5.0	3.0	3.0	3.0	4.0
Finance	6.0	6.0	7.0	7.0	7.0	7.2
Finance, Capital Program					1.0	1.8
Technology	2.0	2.0	2.0	2.0	4.0	4.0
Police	28.0	28.0	29.0	29.2	29.4	29.4
Police Secondments	5.0	4.0	4.0	5.0	5.0	4.0
Fire & Emergency Services	9.0	9.0	9.0	9.5	9.5	10.6
Fire (Firesmart position)**					1.0	1.0
Planning and Building	8.9	8.9	10.2	10.6	13.0	13.0
Planning (Housing Initiatives)**					2.0	1.7
Engineering	5.0	5.0	5.3	5.3	5.0	5.0
Engineering, Capital Program					2.0	2.7
Municipal Yard	14.7	14.6	14.2	15.3	15.3	16.3
Parks	9.8	9.8	9.8	9.8	10.0	10.0
Corporate Services	2.2	2.2	5.2	4.0	4.5	5.0
Water Utility	5.9	5.8	5.8	5.8	5.8	5.8
Sewer Utility	5.2	5.1	5.1	5.1	5.1	5.1
Facilities	1.6	1.8	2.1	2.1	2.1	2.3
Total	108.3	107.2	111.7	113.7	124.7	128.9

See page 115 for funding sources.

Community at a Glance

The District of Central Saanich is located on the Saanich Peninsula of Southern Vancouver Island, in the Capital Regional District, and is part of the Greater Victoria area. Central Saanich is largely rural in nature, with small pockets of urbanization that have sprung up over the years. It is sometimes referred to as the “breadbasket” of Vancouver Island, because of its large agricultural industry. Nearly 70% of the district is classified as farm land, with more than 60% held in the Agricultural Land Reserve.

Agriculture is the most extensive land use activity in Central Saanich, with pockets of housing ranging from hobby farms to townhouses dispersed throughout. The necessary services are provided through two core commercial areas in Brentwood Bay and Saanichton, supported nicely by the Keating Cross Road industrial/commercial area.

The overriding philosophy of the community is to retain the current rural character, agricultural land base, and as much as possible, provide for slow, long-term growth where it will have the least impact on the agricultural lands and the environment.

The District is bounded on both the east and west by ocean, and many beach access points have been built for the enjoyment and use of all. Central Saanich has a bounty of parks, many of them nature parks where park users can enjoy the area's variety of vistas and live an active lifestyle.

We acknowledge that
the Municipality is located and
operates within the traditional
territories of the WSÁNEĆ peoples

COMMUNITY PROFILE



ENVIRONMENT

WIDE OPEN SPACES

205 hectares of parks and open spaces



61% in the
Agricultural
Land Reserve

18% in the Urban
Containment
Boundary

LARGEST SOURCES OF GHGs

Transportation
Commercial buildings
Residential buildings
Solid waste



14% of trips taken use
sustainable travel modes

OUR RESIDENTS

17,385

2021 POPULATION



3.4% population growth
from 2011 to 2021

46.9 AVERAGE AGE

63.8% EMPLOYMENT RATE

EDUCATION - HIGHEST LEVEL



22% Highschool

23% Bachelors degree or greater

10.2% identify as having a disability

16% are immigrants

8% are a visible minority

**MORE THAN
800
BUSINESSES**



HOMES

7,621 private homes



80% Owners

20% renters

2.6

average household size

14.1%

of households have
children 14 or under

\$103,000

Median household income

10.6% of households considered low income



Data from Canada Census

A photograph of a forest path with a semi-transparent grey overlay containing the title.

INTEGRATED PLANNING FRAMEWORK

This section provides a look
at the District's multi-year
planning process.

Integrated Planning Framework

Integrated Planning and Reporting

Councils and communities need a robust, flexible, and cohesive integrated framework to support them as they work together to respond to rapidly changing circumstances and opportunities. In 2023, the District adopted a new approach to planning and reporting, *Integrated Planning and Reporting*, which allows the District to coordinate plans and strategies in support of a clear corporate and community vision.



Integrated planning begins with the community's aspirations through the adoption of the Official Community Plan. This forms part of the basis for Council's Strategic Plan, which is determined by Council at the start of its four-year term. Once priorities are set, it is the District's responsibility to deliver and report on objectives. This process ensures the community's big picture ambitions become operational realities.

Integrated Planning includes a suite of interconnected plans that set out a vision goals and strategic actions to achieve them. It involves a reporting structure to communicate progress to Council and the community as well as a structured timeline for review to ensure the goals and actions are still relevant.



Strategic Plan

In May 2023, Central Saanich Council adopted its 2024–2027 Strategic Plan. This plan provides a framework for decision making and prioritizing services. The plan identifies six strategic priorities, each with specific outcomes and actions to make the vision for Central Saanich, as articulated in the Official Community Plan, a reality.

Mayor, Council and staff took into account community feedback when creating the strategic plan, utilizing the Community Satisfaction Survey as well as recent public engagement opportunities. Through these channels, council members and staff were able to hear directly from residents regarding the most pressing topics and concerns.

Priorities



Invest in Infrastructure and Active Transportation



Expand the Supply of Affordable, Attainable, and Rental Housing



Foster a Community of Inclusion, Diversity, and Accessibility



Cultivate a Resilient Economy and Thriving Agricultural Sector



Champion Climate Adaptation, Mitigation, and Preparedness



Demonstrate Organizational Effectiveness

Invest in Infrastructure and Active Transportation



Central Saanich is prepared for the challenge of replacing aging infrastructure and facilities as we continue to put money aside to replace the significant amount of infrastructure installed in the 1960s and 70s. We are thoughtful about climate adaptation and growth as we install new infrastructure to serve the community for decades to come.

We are working closely with organizations and agencies that provide health and social services for our residents and collaborating across the peninsula to provide inclusive and accessible recreational facilities that promote a healthy community.

The District has begun implementing \$10.4M in new active transportation infrastructure over the next five years thanks to a \$5.5M grant from the Province's Growing Communities Fund.

The District will also collaborate with the *STÁUTW* (Tsawout) and *WJOLÉLP* (Tsartlip) First Nations for updating servicing agreements and addressing infrastructure planning, maintenance, and future needs.

Goals	Tracking progress
Improve the active transportation network to foster a complete community where people live, work and play.	<ul style="list-style-type: none"> » Map of Connected systems » 9.5 kms of bike lanes, sidewalks, MUPs » 9 crosswalks
Prioritize infrastructure investment renewal and upgrades that consider climate adaptation and mitigation, and future growth.	<ul style="list-style-type: none"> » 12 kms of road surfacing (3 kms/year) » 4.3 kms of sewer; 8 km of watermain pipe replacement » Completion of Keating Flyover » Completion of Municipal Facilities » Updates to all masterplans, engineering standards and development cost charges » Update to long term financial strategy and asset management plan » *NEW* Natural Asset Plan
Facilitate increased public amenities by leveraging resources and seeking partnerships, including childcare, recreation, healthcare, and social services.	<ul style="list-style-type: none"> » Completion of multi-sport box » 50 net new licensed daycare spots » Increase of recreation services (facilities and programming) in Central Saanich

Expand the Supply of Affordable, Attainable, and Rental Housing



Central Saanich is increasing and diversifying our housing stock and working to ensure the types of housing we add meet our community needs. Carefully managed growth will ensure greater physical and social health, preservation of agricultural lands and natural areas, efficient use of infrastructure, reduced greenhouse gas emissions, and improved quality of life.

A number of housing actions are underway, including looking at redeveloping municipal property, partnering with housing providers on more affordable housing developments, rezoning land to enable infill and densification, exploring partnerships with local First Nations, reducing barriers to development and updating our infrastructure to accommodate growth. In November 2023, the Province introduced legislation to create new housing options; the District is focusing significant resources on implementing this legislation.

Goals	Tracking progress
Adapt and respond to emerging legislation that seek to remove barriers and incentivize a broader range of housing options.	<ul style="list-style-type: none"> » 90% of rezoning planning reports before Council within 6 months » By end of 2027 building permits issued for 415 new residential units. » Streamlined approval processes that results in improved efficiency and decision making timelines – from 2023 baseline
Support and encourage development proposals that expand housing diversity, including purpose built rental and legal suites.	<ul style="list-style-type: none"> » Building permits issued to increase legal suites, cottages and carriage houses by 30 units by 2027 » 85% of new units are missing middle/multi-family residential » 20% of housing starts will be rental
Pursue partnerships with housing providers and government agencies to deliver affordable housing and amenities.	<ul style="list-style-type: none"> » 10% of housing starts will be affordable » Success in securing grants to achieve affordable housing and amenities

Foster a Community of Inclusion, Diversity, and Accessibility



Through partnerships, consultation and inclusion, we are applying new lenses to all of our work with the goal of increasing the number of people who feel included, safe and represented in our community. We are working in conjunction with other organizations to equitably provide for basic needs of the entire community, such as affordable housing, policies to support greater provision of childcare, access to non-vehicular modes of transportation, grant programs, and more.

The recently adopted *Age-Friendly Community Plan* and *Accessibility Plan* map how we can improve policies, programs, services and a community as well as an employer. An upcoming Customer Service Strategy and Public Engagement Framework will help identify underrepresented populations and address barriers to service and engagement, as well as provide guidance on techniques to minimize barriers and encourage inclusive service and intentional planning and outreach. The District is working to offer more services online to increase accessibility, as well as maintain in person and other forms of service.

Goals	Tracking progress
Strengthen relationships with the WJOLELP (Tsartlip) and S'ÁUTW (Tsawout) First Nations based on the recognition of rights, respect and partnership.	<ul style="list-style-type: none"> » Signed service agreements » SENĆOŦEN place names » MOUs with Tsawout, Tsartlip and WSÁNEĆ Leadership Council » Standing Committees – representation and participation
Support community inclusion, equity, accessibility and diversity through improvements to services and the built environment.	<ul style="list-style-type: none"> » Complete actions from the Accessibility Plan » Adopted Public Engagement Framework
Build an organizational culture of understanding of key equity, diversity, and inclusion concepts.	<ul style="list-style-type: none"> » Employee Engagement – sense of belonging, feeling heard

Cultivate a Resilient Economy and Thriving Agricultural Sector



Supporting housing for farmers and farm workers and updating the District's Agriculture Area Plan are some of our key initiatives as we work to support local agricultural, which contributes to Central Saanich's smalltown character, the economy, and food security. The District is actively working with landowners to manage drainage impacting local farms, such as through the Maber Flats Management Plan and in the Martindale Valley.

The District is also building more commercial space, seeing industrial land develop, and encouraging a greater diversity of businesses to thrive. In the future we will seek to understand whether a Business Improvement Area is desired by the business community, continue to look at emerging sectors, promote local businesses, and partner with WSÁNEĆ Nations and other Saanich Peninsula municipalities to identify joint economic development initiatives.

Goals	Tracking progress
Be responsive to changing economic conditions and emerging sectors that help strengthen and diversify the District's business and industrial community.	» Measuring businesses – compare
Support the agricultural community and encourage farming that improves food security.	<ul style="list-style-type: none"> » Improve drainage » Completed update of the Agricultural Area Plan » Completed rezoning of agricultural properties to allow more dwellings # of units » Amended Land Use Bylaw to include controlled environment structure (vertical farming) as a permitted use » Support more sustainable farming through public education
Promote our unique character and encourage visitors and residents to support local businesses, agri-tourism and tourism opportunities.	<ul style="list-style-type: none"> » Update business and agricultural signage to align with Wayfinding Strategy » Website to promote business and agritourism and DCS consolidate business tools » Collaborate with local tourism operators on industry-led efforts

Champion Climate Adaptation, Mitigation, and Preparedness



Climate action at the District includes adaptation, mitigation and preparedness. We are integrating this work across departments to help reduce community emissions and improve our resiliency. In 2022, our community emissions had increased 10% from our 2007 baseline. While we are seeing reductions through home energy efficiency and waste reduction, and passenger vehicle emissions are also dropping, there is an increase in trucks, vans and SUVs in the District along with an increase in commercial activity.

Preserving and restoring the natural environment is a renewed focus being supported by staff expertise and community partnerships. In addition, we recognize the role of rural areas improve resiliency, carbon sequestration, and support natural habitats and biodiversity, as well as the need for compact, complete and walkable village cores and housing along transportation routes.

Goals	Tracking progress
Ensure a resilient community that is supported and prepared for extreme events through public education, planning and response.	<ul style="list-style-type: none"> » Disaster Risk Reduction – Climate Adaptation Mapping completed » 100% District staff have general Emergency Operations Centre overview » 30% of households have emergency kits
Improve natural asset and ecosystem management through the principles of preservation and restoration.	<ul style="list-style-type: none"> » Natural Asset Mapping and Plan completed and included in updated AMP » Maber Flats Management Plan, improvements and Collaboration Plan with WSÁNEĆ Leadership Council Land Trust completed » Evaluation of Martindale upgrades completed » Tree Canopy Study completed
Reduce GHG emissions by continuing to demonstrate climate leadership and apply a climate lens to decision making and initiatives.	<ul style="list-style-type: none"> » Reduce Corporate GHG Emissions by 15% » Fleet Electrification Plan (Appendix) » Public Education Campaigns – Active Transportation, Emergency Management, Climate Mitigation » Expand PACE program to include solar » Completed bylaw for construction waste disposal » Increase EV chargers in District by 25

Demonstrate Organizational Effectiveness



Central Saanich is committed to being responsive and transparent, using resources efficiently and effectively, and anticipating future needs and challenges. Building strong relationships has become a key priority for the District, from public participation in local decision-making to collaborating with partners, especially with STÁUTW (Tsawout) First Nation, WJOŁŁP (Tsartlip) First Nation, neighbouring municipalities, and the CRD.

The District will continue to support local organizations and institutions to align services with the needs of community members, while focusing its attention on key services like fire, police, and emergency response.

Goals	Tracking progress
Deliver excellent, accessible and responsive customer service for our diverse community.	<ul style="list-style-type: none"> » Community Satisfaction Survey » Website updates
Improve internal processes through adoption of best practices, legislative authority, and new technology.	<ul style="list-style-type: none"> » Policy review » Quarterly reporting » Enhanced strategic planning process with longer range planning » Introduction of new technology (e.g., Tempest, e-Apply) » Implement GIS
Build strong relationships through collaboration and engagement with community members, service providers, and government agencies to advance community interests.	<ul style="list-style-type: none"> » Community service agreements

Implementing the Strategic Plan

The Strategic Plan is supported by an implementation plan (pages 106-109), listing new projects staff have identified to achieve the goals of Council. In 2025, approximately 20 projects will kick off. These include replacing significant amounts of water and sewer infrastructure, electrifying our vehicles, constructing bike lanes, updating bylaws and much more. See the summary of projects for 2025 on the next page.

2024-2027 STRATEGIC IMPLEMENTATION PLAN - Projects Beginning in 2025

START	PROJECT	TARGET	PRIORITY AREAS IMPACTED				
2025	Develop a health and wellness program for our first responders	2025					
2025	Management Compensation Review *	2025					
2025	Conduct employee survey to measure employee satisfaction, including accessibility and DEI	2027					
2025	Develop Student Employment Program *	2025					
2025	Complete a Tree Canopy Study	2025					
2025	Advance an Advocacy Strategy for strategic pursuit of Council's priority areas	2027					
2025	Redevelop property/housing section of website	2025					
2025	Engineering Standards Update	2026					
2025	Update Development Cost Charge Bylaw	2026					
2025	Engineering Management Software Needs Assessment *	2026					
2025	Next Gen 911 Public Education *	2025					
2025	Coordinate an Emergency Operations Centre fullscale exercise scenario with mutual aid and PEMO partners	2025					
2025	Review and enhance recruitment processes for Paid on Call firefighters	2025					
2025	Implement calls for service software module for Bylaw complaints	2025					
2025	Comprehensive Zoning Bylaw Update *	2026					
2025	Explore land use options for Butler Pit and Keating North West	2027					
2025	Saanich Inlet Management *	2027					
2025	Update the Long Term Financial Strategy and Asset Management Plan	2026					

LEGEND	*new to SIP (carryforward, new grant, detailed plan initiative etc.)
	Funded through Reserve
	Funded through Grants (at least in part)

For full SIP see page 115.

Workforce Plan

The District's Workforce Plan identifies the required staff to support the District's routine operations, such as upcoming capital projects, as well as delivering the new projects to achieve the goals of the 2024-2027 Strategic Plan. In 2026 some modest increases in staffing will be required.

The Workforce Implementation Plan is reviewed and updated annually, and a new Workforce Plan will be developed in the 2027 Integrated Planning process.

Details of the 2025 Plan included in the draft budget are outlined below. The table identifies positions and implementation year.

Positions

Department	Capacity Shortfall / Gap	FTEs Requested	2024 Budget	2025 Budget	2026 Budget
Administration	Administrative Support	1	0.5	0.5 *	
	OHS and Disability Management	1		1	
Corporate Services	Communications Specialist - Climate	1	1		
	Police Communications	0.5			0.5
Engineering	Engineering Technician - Capital/Active Transportation	2	2		
	Roads Labour	1		1	
	Facilities Project Coordinator			1	
Finance & IT	Financial Analyst - Capital	1	1		
	GIS Coordinator	1	1		
	Network Client Specialist	1	1		
	Deputy Director			1	
Fire	Fire Inspection and Prevention	1		1	
Planning	Planning Technician and Building Inspection	1.4	1.4		
TOTAL		13.9	7.9	5.5	0.5

* Received early approval from Council.

Separate from the Workforce Plan, two temporary planning positions were added to the planning department, funded by the province, to address the increase in work as a result of provincial housing legislation.

See detailed funding sources in Appendix B.

The Financial Plan is reviewed annually and FTE requests may change subject to operational needs, funding availability, and Council approval.



FINANCIAL PLAN OVERVIEW

This section provides an overview of the framework used to develop the Financial Plan. It also identifies the District's financial fund structure, finance policies, and the budget process and timeline.

Financial Plan Overview

Grant Funding Awarded in 2024

The District of Central Saanich wishes to acknowledge and thank the following organizations that awarded the District generous grants in 2024.

\$2,876,053

Total grant funding approved by external funding sources in 2024:

- > \$ 855,018 - Canada Community-Building Fund (Gas Tax), Union of BC Municipalities (UBCM)
- > \$ 425,100- Local Government Climate Action Program, Province of BC
- > \$ 401,040- Active Transportation Infrastructure Grant (Mount Newton Pathway- Phase 1), Province of BC
- > \$ 400,000- FireSmart Community Funding and Supports Funding, UBCM
- > \$ 233,695- Local Government Housing Initiatives, Province of BC
- > \$ 180,200- Small Community Grant, Province of BC
- > \$ 173,000- Traffic Fine Revenue Grant, Province of BC
- > \$ 75,000- Gun and Gang Violence Action Fund, Province of BC
- > \$ 48,000- Indigenous Engagement-Emergency & Disaster Management Act, Province of BC
- > \$ 30,000- Emergency Operations Centres Equipment & Training Program, UBCM
- > \$ 30,000- Automated License Plate Recognition Grant, Province of BC
- > \$ 25,000- Accessibility Training Project, SPARC BC

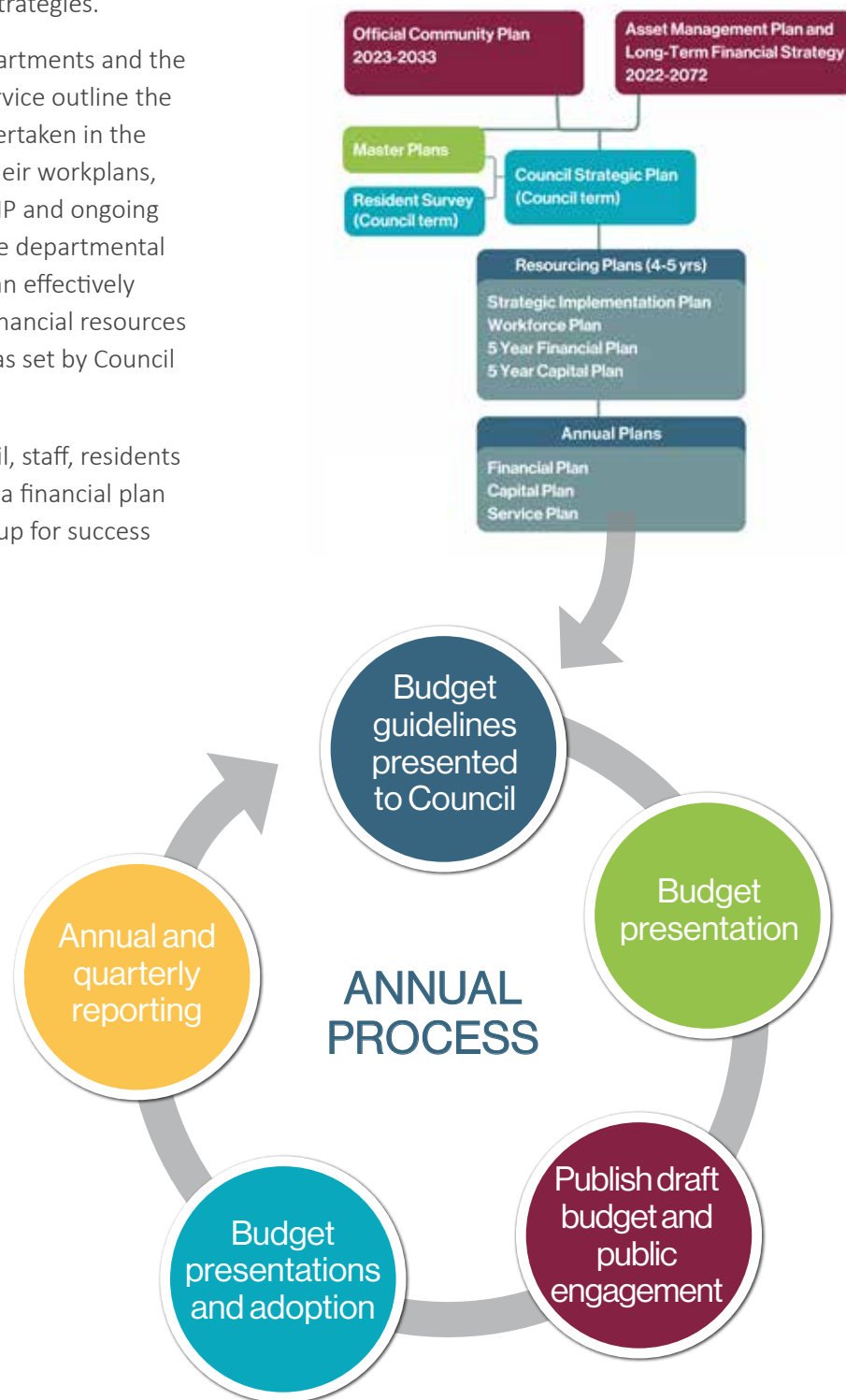
Budget Process

Every year Council and staff work together to develop the budget. The process begins with staff bringing Council an overview of the anticipated budget drivers. This is followed by drafting a budget based on the framework below.

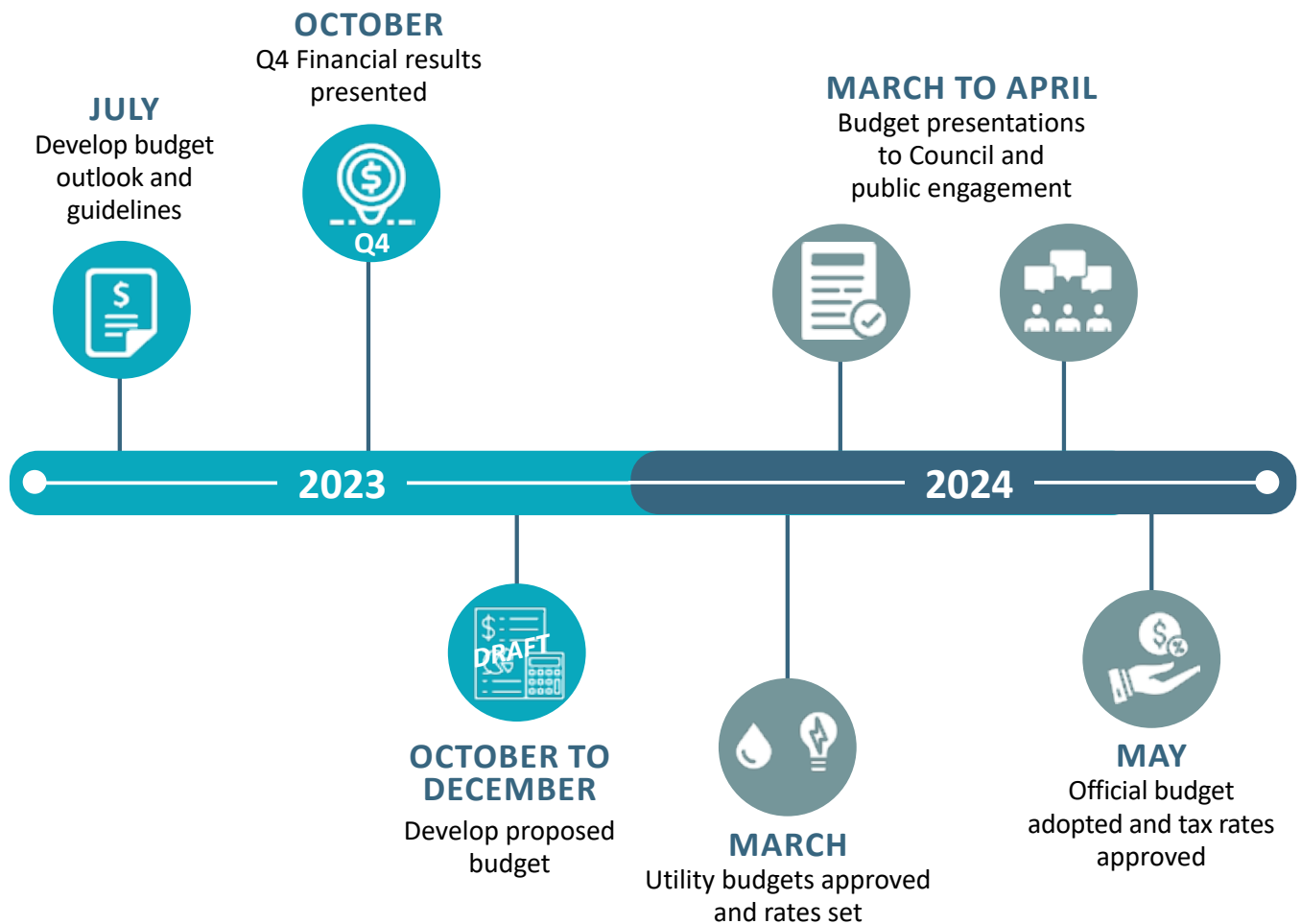
A number of key plans are used as the basis for the development of the Financial Plan, including the OCP, SIP, master plans (water, sewer, stormwater, facilities, transportation), and our Asset Management Plan long-term financial strategies.

The District’s various departments and the Central Saanich Police Service outline the activities that will be undertaken in the budget year to support their workplans, which are driven by the SIP and ongoing operations. Through these departmental work plans, the District can effectively coordinate human and financial resources to achieve the priorities as set by Council and the community.

Input from District Council, staff, residents and others all helps build a financial plan that sets our community up for success now and into the future.



Budget Timelines



Budget Principles

1. Fiscally responsible, balanced, and focused on the long-term. The budget is built with a long-term view in mind. This ensures long-term strategies are pursued for financial resiliency and considers external economic conditions.

2. Affordability and cost effectiveness. By ensuring value for money through productivity and efficiencies, the District aims to keep property taxes and fees reasonable for services delivered.

3. Service level approach. The budget is prepared to deliver community services at the standard directed by Council and legislation. The financial impact of service-level changes are specifically identified so Council can make decisions with all available information. The District endeavours to fund and deliver services in the most cost effective manner.

4. Keep debt at a manageable level. The municipality takes a very careful and strategic approach to the use of debt. A significant proportion of District infrastructure was constructed in the 1960s and 1970s and will require replacement in coming years. Debt servicing is anticipated as part of the long-term financial plan and major infrastructure replacements required over the next ten to twenty years.

5. Measured property tax and user fees. Property taxes, utility charges and user fees are reviewed each year with due care and process. Comparisons with other local governments, labour contracts, new services and inflation are used as a guide.

6. Balanced taxation principle. The municipality maintains tax stability by setting tax rates that reflect the proportionate relationship of property classes, while taking into account deletions from the tax roll, changes in property classes, and significant assessment changes. **New construction values are used to reduce the overall average tax increase as opposed to used as additional revenue.** This gives taxpayers confidence their property taxes will increase proportionately to the increase in tax revenue required, taking into account assessment increases of their property to the assessment class average. This is particularly important in a rural agricultural municipality with a significant proportion of ALR farmland that is both assessed and taxed at proportionally low levels of taxation.

7. Maintain assets in a healthy state of repair. Maintaining core infrastructure and amenities in a healthy state of repair is critical to the long-term financial resilience of the community, and helps ensure asset management obligations are not deferred and infrastructure funding deficits do not accumulate to unacceptable levels for future generations, adaptable, and expandable spaces to accommodate changing demographics and future growth.

8. Optimize capital investments. Before adding new facilities, the municipality will consider repurposing and right-sizing existing facilities and continue to advance the principles of co-location and functional integration of services to enhance operational efficiency and customer service.

All new facilities will be designed with flexible, adaptable, and expandable spaces to accommodate changing demographics and future growth.

Consolidated Past Results

District of Central Saanich Consolidated Past Results Summary	2020	2021	2022	2023	2024
Revenue					
Municipal property taxes	\$ 17,746,798	\$ 18,361,215	\$ 19,358,957	\$ 20,456,271	
Grants in lieu of taxes	341,821	334,400	344,584	374,256	
Sale of services	1,515,644	2,898,446	2,003,300	2,514,577	
Permits Licences and Interest	1,690,262	1,311,131	2,631,005	4,143,851	
Government Transfers	4,837,520	2,342,572	2,146,032	7,095,865	
Water Utility	6,057,487	6,595,251	6,222,285	6,645,855	
Sewer Enterprise Revenue	1,650,241	1,780,337	1,996,529	2,100,139	
Contributions and donations	948,691	883,446	854,324	689,688	
Total Revenue	34,788,464	34,506,798	35,557,016	44,020,502	
Expenses					
Operating Expenses:					
General government	2,961,825	2,887,794	3,055,527	3,633,428	
Protective services	9,272,574	9,948,956	10,559,810	11,373,718	
Transportation services	4,486,749	4,806,115	4,284,698	4,427,033	
Environmental development services	634,296	678,076	649,495	809,892	
Parks and cultural services	2,806,666	3,253,707	3,550,552	3,830,926	
Water utility - expense	5,236,756	5,549,817	5,614,600	5,830,770	
Sewer enterprise expense	1,121,800	1,165,130	1,134,742	1,065,846	
Other fiscal services	495,032	648,763	342,913	464,584	
Total Operating Expenses	27,015,698	28,938,358	29,192,337	31,436,197	
Annual surplus (deficit)	7,772,766	5,568,440	6,364,679	12,584,305	
Accumulated surplus, beginning of year	112,768,248	120,541,014	126,109,454	132,474,133	
Accumulated surplus, end of year	\$ 120,541,014	\$ 126,109,454	\$ 132,474,133	\$ 145,058,438	

TBD

Operating results fund investing activities such as transfers to reserves for replacement of infrastructure.





FINANCIAL PLAN SUMMARIES

This section provides the consolidated plan, outlining the operating budgets, water and sewer utilities and capital programs.

Financial Plan Summaries

Consolidated Budget

The Central Saanich Consolidated Financial Plan for 2025 balances \$71.6 million in revenues and funding with \$71.6 million in total expenses and transfers to reserves. The plan continues to have a dedicated focus on asset management and infrastructure replacement. This requires striking a balance between the need to continue increasing capital replacement funding to targeted levels, maintaining service capacity and keeping operating costs in check. Sound fiscal choices must be made that reflect community priorities and a measured level of increases in the current economic climate.

General Fund (Property Taxation)

After new construction growth (non-market change in property assessment) is taken into account, the 2025 budget is based on a combined Municipal, Police, and Library property tax increase of \$153. In addition, 1.25%, \$33, for future asset replacement, and 0.50%, \$13, for new and active transportation infrastructure. In total this represents a 7.80% increase or \$199 to the average residential property (approximately \$17 per month).

An average residential property in Central Saanich for 2025 has an assessed value of \$1,034,120, with a 2.04% assessment decrease from 2024.

2025 Average Tax Increase

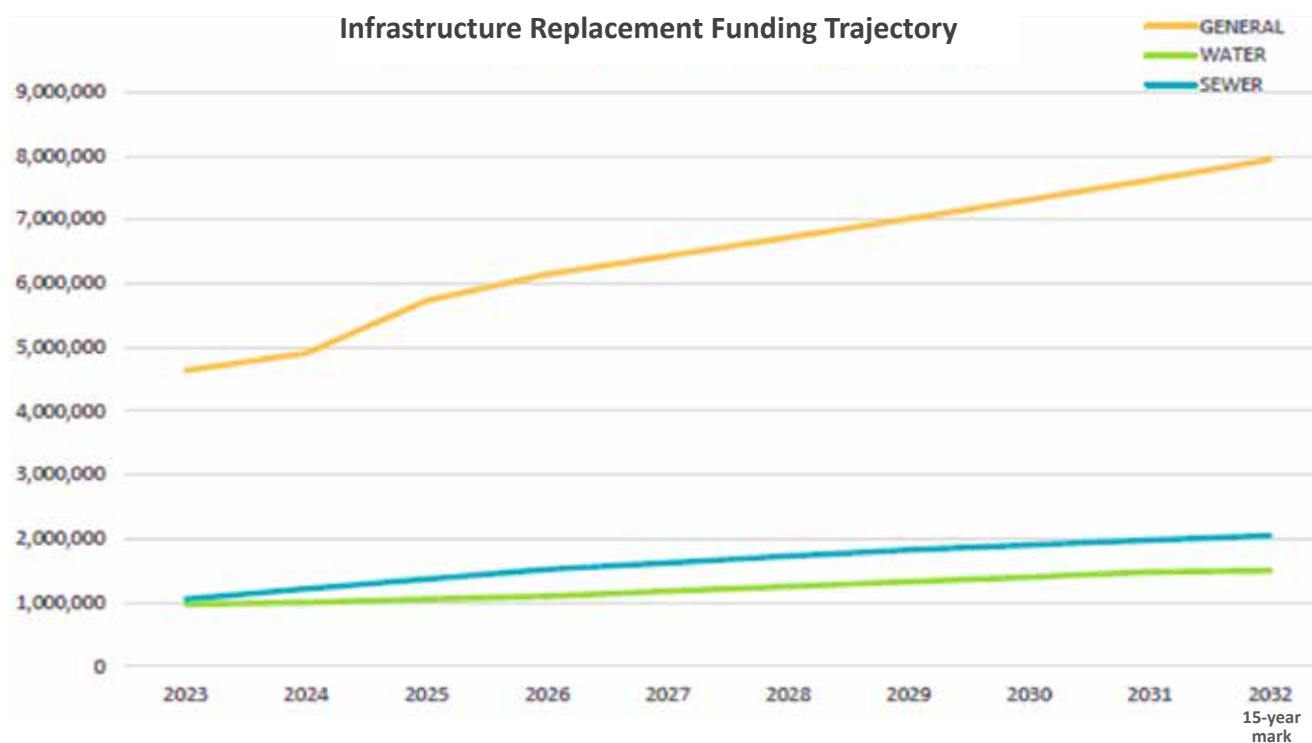
Municipal Operations	3.92%	\$98
Police Operations	1.99%	51
Library	0.14%	4
Operations Sub-Total	6.05%	\$153
Infrastructure-replacement	1.25%	\$ 33
Infrastrucure - new	0.50%	13
Infrastructure Sub-Total	1.75%	\$ 46
TOTAL	7.80%	\$199
Water Utility Charge	5.55%	\$ 26
Sewer Utility Charge	9.93%	\$ 36

General Capital Program (Infrastructure Replacement Levy)

The District's 2022 Asset Management Plan (updated from 2017) outlines a long-term approach for capital replacement investment and targeted funding levels. To provide clarity and transparency an Infrastructure Replacement Levy was introduced in 2017. This is projected to increase funding by a 1.25% property tax increase each year. In addition, a 0.50% increase was introduced in 2022 for new and active transportation infrastructure. These contributions when combined with debt servicing and coordinated use of existing reserves will provide for a resilient funding level once targeted levels are achieved.

	2025	2026	2027	2028	2029
Reserves and Debt Contribution	\$6,256,800	\$6,677,200	\$7,153,400	\$7,626,300	\$8,132,300
Asset Levy - Average home	\$705	\$760	\$818	\$879	\$945

Some debt financing will be required over the timeframe of this financial plan as replacement spending and major projects are greater than the District's reserve savings and annual funding.



Construction cost inflation is a significant factor in this plan. By increasing funding each year, the District moves toward annual targeted funding levels to help mitigate future inflationary pressures.

The plan is reviewed every five years to reevaluate inflation, replacement costs, and annual targeted funding levels. The next review is scheduled in 2026 for 2027 implementation.

Impact of Capital Investment on Operating Costs

The majority of the District's five-year capital program (\$130.75 million) is focused on the replacement of existing infrastructure and major facilities, and will assist in maintaining the current operating cost to repair and manage those assets. Modest upgrading of assets is planned and this will help improve service. For a small organization, the District has an ambitious five-year capital program ahead as its long-term underground infrastructure, installed in the 1960s through 1980s, reach the end of their useful lives and come due to be replaced. As we escalate capital replacement programs, its expected there will be future impacts to operating costs to facilitate and pay for that work.

Water and Sewer Utility Funds

The 2022 update of the Asset Management Plan identified a healthy level of replacement funding in water, and a gap in the sewer utility. Over the next three years rate increases will be focused on the sewer utility to set both utilities on a trajectory to reach targeted funding levels by 2032.

Water Utility Fund

The 2025 Water Utility Budget is based on a water rate of \$2.054 per cubic metre and a fixed charge of \$141 annually. A 5.55% increase over the 2024 rate. For an average residence this would be a combined total of \$641 based on a median consumption of 244 cubic metres; a \$26 increase over 2024.

The 2024 Water Capital Program includes the ongoing annual pipe replacement program as asbestos concrete pipes come to the end of their useful life.

Sewer Utility Fund

The 2025 Sewer Utility Budget is based on a sewer rate of \$2.244 per cubic metre. This is an increase of 9.93% and for an average residence or an increase of \$36 over 2024 (\$402 annually).

For 2025, the Brentwood/Hagan Pump Station and Force Main replacement and upgrades is expected to be completed: the scope of work for the project involves reconfiguration of the conveyance system and replacement of undersized pump station.

2025 also includes ongoing sewer pump and lift station improvements including Butler, Mt Newton, Cultra and the Keating station.

Reserves and Surplus Summary

The District's Reserves and Surplus are detailed starting on page 88. Reserves are expected to be reduced during the term of this plan due to the use of Capital Reserves and Gas Tax funding for infrastructure replacement programs.

Debt Summary

Overall, debt levels are expected to change over the five-year term of this plan. New debt will be needed to fund water and sewer system replacement work, new transportation priorities such as the Keating Flyover, and possible major facility replacements should those projects proceed.

Consolidated Summary

District of Central Saanich

Consolidated Budget Summary

	2024	2025	2026	2027	2028	2029
REVENUE						
Municipal property taxes	\$ 22,056,100	\$ 23,952,300	\$ 25,741,200	\$ 26,892,000	\$ 28,134,600	\$ 29,339,300
Penalties and interest	1,174,500	1,165,500	1,168,500	1,171,600	1,174,700	1,177,900
Grants in lieu of taxes	369,100	413,500	420,800	428,500	436,600	445,200
Sale of services	244,900	250,900	258,100	265,600	273,200	281,100
Administration	72,500	82,500	82,500	82,500	82,500	82,500
Police	1,583,700	1,442,000	1,478,300	1,512,300	1,545,300	1,579,400
Fire	440,800	377,300	381,900	396,000	410,600	425,900
Planning	958,100	938,100	938,500	988,800	988,900	989,000
Engineering	172,000	182,000	182,000	182,000	182,000	182,000
Municipal Yard	32,800	32,800	32,800	32,800	32,800	32,900
Parks	25,000	18,000	18,000	18,000	18,000	18,000
Facilities	70,600	79,300	81,000	82,700	84,400	86,100
Government transfers	1,849,200	1,267,000	1,305,000	889,200	889,200	889,200
Other	849,000	1,399,000	500,000	-	-	-
Grants (Capital)	4,441,400	1,318,000	-	-	-	-
Water Utility	6,812,700	7,131,100	7,477,300	7,841,200	8,214,900	8,608,800
Sewer Utility	2,331,800	2,524,000	2,710,800	2,849,600	2,989,300	3,124,900
Total Revenue	\$ 43,484,200	\$ 42,573,300	\$ 42,776,700	\$ 43,632,800	\$ 45,457,000	\$ 47,262,200
EXPENSES						
Operating Expenses:						
Administration	\$ 1,270,100	\$ 1,364,000	\$ 1,201,800	\$ 1,219,100	\$ 1,245,000	\$ 1,272,100
Finance	1,005,600	1,154,500	1,236,000	1,273,200	1,311,300	1,344,400
Information Technology	894,700	1,020,100	1,057,100	1,074,500	1,092,300	1,110,500
Police Service	7,867,600	8,207,700	8,748,500	9,189,600	9,492,500	9,807,400
Fire	2,673,000	2,961,600	3,191,900	3,282,600	3,374,700	3,468,600
Planning and Building Services	1,692,900	1,951,100	2,007,200	2,065,200	2,123,800	2,178,900
Corporate Services	2,401,900	2,491,400	2,717,800	2,734,300	2,841,400	2,943,100
Engineering	1,668,100	1,690,800	1,774,600	1,830,700	1,883,300	1,937,100
Municipal Yard	1,738,700	1,918,500	1,914,700	1,960,000	2,005,400	2,051,800
Parks	1,445,700	1,509,300	1,549,800	1,589,800	1,631,300	1,673,200
Facilities	587,500	614,700	644,100	673,300	693,800	715,200
Water	5,812,700	6,081,100	6,377,300	6,699,700	7,031,900	7,401,100
Sewer	1,181,100	1,159,000	1,194,800	1,229,600	1,264,300	1,299,900
Strategic Implementation Plan	1,920,800	2,671,800	880,900	605,000	185,000	85,000
Total Operating Expenses	\$ 32,160,400	\$ 34,795,600	\$ 34,496,500	\$ 35,426,600	\$ 36,176,000	\$ 37,288,300
Add:						
Reserves used for operating	450,300	557,200	261,100	159,200	162,500	165,800
Reserves used for Initiatives and projects	1,438,800	2,160,800	680,900	605,000	185,000	85,000
Proceeds of Debt	4,070,000	6,570,000	-	27,000,000	12,500,000	2,500,000
Reserves used for capital	11,716,300	18,917,100	29,160,200	20,684,800	5,841,800	6,391,000
Capital reserves used for debt	-	176,100	579,900	2,359,600	3,179,500	3,391,900
Transfer from Utility Operating	633,600	658,900	685,200	712,700	741,200	770,800
Deduct:						
Capital Expenditures	(20,997,700)	(26,989,700)	(29,436,600)	(47,446,600)	(18,170,700)	(8,715,100)
Capital (WIP)	-	-	-	-	-	-
Transfer to Reserves	(8,024,100)	(9,047,400)	(9,096,300)	(9,501,500)	(10,154,500)	(10,835,400)
Debt Servicing	(611,000)	(780,700)	(1,114,600)	(2,779,400)	(3,565,800)	(3,727,900)
Total Budget for the Year	-	-	-	-	-	-



Municipal Hall



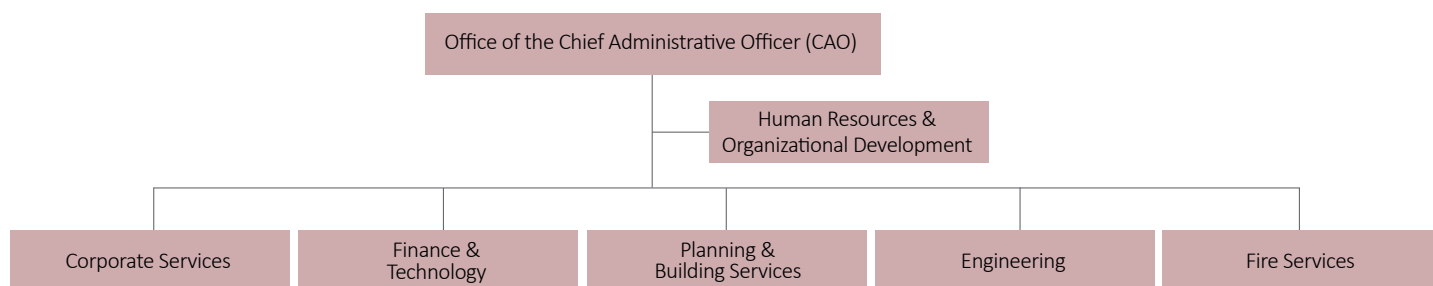
Police Service

This section provides a summary of each department's plans and performance metrics to ensure the Financial Plan demonstrates operational needs and to guide financial planning decisions.

ADMINISTRATION

The Chief Administrative Officer oversees the overall conduct of the municipality by providing guidance and direction to staff and Council. The office plays a lead role in addressing immediate needs of the organization and community, as well as working towards long-term priorities.

Human Resources and Organizational Development leads and supports the organization in the assurance that the District has a workforce that meets the needs of the organization.



Office of the CAO

- Oversees the overall performance of the municipality in pursuing the District's strategic goals
- Oversees departmental programs; budgets and policy initiatives
- Makes recommendations to Council; ensures Council's directives and strategic priorities are carried out
- Manages significant corporate initiatives



Human Resources & Organizational Development

- Creates a high performing organization that supports staff to achieve the District's strategic and operational goals
- Provides advice and support for staffing, labour relations, employee development, occupational health and safety, disability management, diversity, equity and inclusion, employee wellness, change management and related programs

ADMINISTRATION continued

Accomplishments for 2024

- Completed the reporting mechanisms for the 2024-2027 Strategic Implementation Plan, culminating in the Community Excellence Award from UBCM
- Launched an Occupational Health & Safety Program Review that will enhance the current safety culture and ensure compliance with related legislation and regulation
- Enhanced learning culture to ensure our employees have the needed knowledge and skills to excel in their roles

Priorities for 2025

- Develop a psychological safety program for the District employees to align with Council's strategic goal of fostering a community of inclusion, diversity and accessibility
- Develop Integrated Planning Guide and templates

Budget Summary

The net budget for Administration is a increase of \$83,900 or 7.0% from 2024. The increase is attributable to:

- Status quo wage and benefit increases, \$22,300
- Workforce Plan implementation of an Occupational Health and Safety position in Q3, \$39,000
- Contingency budget of \$450,000 has been maintained, \$250,000 funded from operating reserves
- Minor increases in other expenses and revenues (totaling \$22,600), including a \$15,000 increase for liability insurance

Operating Budget

Funding	2024 Budget	2024 Forecast	2025 Budget	Change \$	Change %
Sales of Service - Administration	\$ 17,000	\$ 17,000	\$ 17,000	\$ -	0.0%
Sales of Service - Licencing	55,500	63,700	65,500	10,000	18.0%
Total Funding	72,500	80,700	82,500	10,000	13.8%
Operating Expenses					
General Administration	390,100	335,400	313,300	(76,800)	-19.7%
Human Resources	277,000	292,600	432,700	155,700	56.2%
Risk Management	153,000	153,800	168,000	15,000	9.8%
Contingency	450,000	250,000	450,000	-	0.0%
Total Expenses	1,270,100	1,031,800	1,364,000	93,900	7.4%
Net Expenses	\$ 1,197,600	\$ 951,100	\$ 1,281,500	\$ 83,900	7.0%

Performance Metrics

Administration

How Well?	2024 Actual	2025 Plan
Strategic Implementation Plan projects in progress or completed	94%	100%

Human Resources & Organizational Development

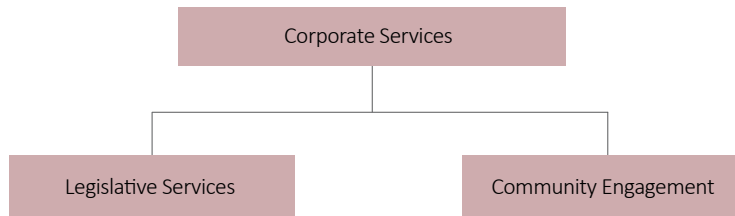
How Many?	2024 Actual	2025 Plan
Competitions	29	20
Learning sessions offers (# sessions/participants)	23/314	22/240

How Well?	2024 Actual	2025 Plan
Participants Agree or Strongly Agree mandatory training session topics are relevant to their work	81%	85%



CORPORATE SERVICES

Corporate Services works closely with Council and the public. The department supports the business operation of Council and Committees as well as providing counsel and support on matters including communications and engagement, reconciliation, legal, insurance and access to information.



Legislative Services

- Coordinates Council and Committee agendas, meetings and minutes, as well as elections
- Oversees corporate record management and Freedom of Information and Protection of Privacy
- Enables an open, transparent, inclusive and participatory municipal government
- Leads First Nations relations
- Oversees insurance and legal claims



Community Engagement

- Leads District communications
- Facilitates public engagement and input during planning processes
- Liaison for community groups and volunteers
- Maintains District website, engagement portal and social media account
- Prepares corporate reports
- Plans special events

CORPORATE SERVICES continued

Accomplishments for 2024

- Supported the Civic Redevelopment Project, Parks Master Plan and public engagement priorities
- Implemented an internal SharePoint (cloud-based) records and internal communication system
- Established a climate-and-emergency preparedness community engagement role and expanded outreach

Priorities for 2025

- Progress towards completion of the First Nations Agreements and MOU
- Support the Civic Redevelopment Project, including potential elector approval process
- Complete a Public Engagement Framework

Budget Summary

The net budget for Corporate Services is an increase of \$89,500 or 3.7% over 2024. The increase is attributable to:

- Status quo wage and benefit increases, \$22,700
- Workforce Plan implementation of an administrative position from 0.5 to 1.0 FTE, \$57,200
- A net decrease in other expenses totaling (\$29,600), including withdrawal from South Island Prosperity annual funding
- An increase for the Greater Victoria Public Library requisition of \$39,200 or 3.6%

Operating Budget

	2024 Budget	2024 Forecast	2025 Budget	Change \$	Change %
Operating Expenses					
Council and Committees	\$ 427,500	\$ 418,200	\$ 411,100	\$ (16,400)	-3.8%
Corporate Services	461,900	473,300	534,800	72,900	15.8%
Community Engagement	327,200	281,100	321,000	(6,200)	-1.9%
Community Service Contracts	103,500	135,400	103,500	-	0.0%
Library	1,081,800	1,081,800	1,121,000	39,200	3.6%
Total Operating Expenses	2,401,900	2,389,800	2,491,400	89,500	3.7%
Net Expenses	\$ 2,401,900	\$ 2,389,800	\$ 2,491,400	\$ 89,500	3.7%

Performance Metrics

Corporate Services

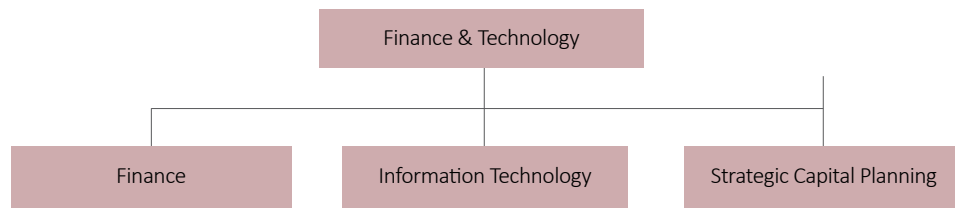
How Many?	2024 Plan	2024 Actual	2025 Plan
Council, committee, commission and task force meetings	52	58	55
Freedom of information requests	14	13	15
Insurance incidents processed	13	7	10
How Well?	2024 Plan	2024 Actual	2025 Plan
FOI requests processed in 30 days	100%	85%	100%

Public Engagement

How Many?	2024 Plan	2024 Actual	2025 Plan
# of sessions on CentralSaanich.ca	175,000	180,303	185,000
LetsTalkCentralSaanich.ca page views	6,000	12,000	15,000
Engagement projects		5	7
Engagement responses		1,200	4,000
How Well?	2024 Plan	2024 Actual	2025 Plan
Corporate reports prepared on time	100%	100%	100%

FINANCE & TECHNOLOGY

The Finance & Technology Department provides financial support services and is responsible for the overall financial management of the municipality, payroll and benefits support and the purchase of all goods and services. Information Technology manages District technology, provides specialized support for Police and Fire, and upgrades core software products. Strategic Capital Planning



Finance

- Accounting audit and budgeting of over \$34 million in annual expenses and revenues
- Coordinates payroll
- Processes accounts payable
- Billing and collection of all revenues



Information Technology

- Manages District computer, phone and technology services
- Maintains a geographically dispersed voice and data network system
- Provides specialized support for Police and Fire Services
- Ensures network and internet security
- Operates helpdesk service for staff assistance
- Maintains and upgrades core software products



Strategic Capital Planning

- Long-term financial strategy and asset management planning
- Capital budget and planning
- Reserve and investment management
- Real estate, land acquisition and infrastructure management

Budget Summary

The net budget for Finance is an increase of \$148,900 or 14.8% over 2024. The increase is attributable to:

- Status quo wage and benefit increases, \$9,800
- Implementation of Deputy Director, new Workforce Plan position, \$137,300 (see page 115, for funding)
- Other minor increases of \$1,800

Operating Budget

	2024 Budget	2024 Forecast	2025 Budget	Change \$	Change %
Operating Expenses					
Finance General	\$ 1,005,600	\$ 1,113,400	\$ 1,154,500	\$ 148,900	14.8%
Total	1,005,600	1,113,400	1,154,500	148,900	14.8%
Net Expenses	\$ 1,005,600	\$ 1,113,400	\$ 1,154,500	\$ 148,900	14.8%

Performance Metrics

How Many?

		2024 Plan	2024 Actual	2025 Plan
Cash receipting and banking	Transactions Processed	40,000	34,696	35,000
Licensing	Dog and Business Licences Issued	2,100	2,487	2,500
Property taxation	Tax Notices Issued	7,365	7,328	7,300
Utility billing	Bills Issued	14,832	14,527	14,500
Accounts payable/receivable	Invoices/PAPs Processed	5,700	6,367	6,000
	Credit Card Transactions	1,700		

How Well?

		2024 Plan	2024 Actual	2025 Plan
Payables/receivables processed	30 days	95%		
Tax Notices mailed by late May		Achieved	Achieved	
Five Year Plan prepared on time		Achieved	Achieved	
Financial Statement Audit on time		Achieved	Achieved	
Budget & Financial Statement Awards		Achieved	Achieved	
User fees reviewed on time		Achieved	Achieved	
Policy reports completed		2	1	

Budget Summary

The net budget for Technology is an increase of \$125,400 or 14.0% over 2024. The increase is attributable to:

- Status quo wage and benefit increases, \$14,800
- An increase for year two of Workforce Plan positions (IT Technician and GIS Technician), \$148,700
- A decrease in hardware and software licensing, (\$7,800)
- Removal of consulting contingency budget with the implementation of two workforce plan positions, (\$35,000)
- Other minor increases of \$4,700

Operating Budget

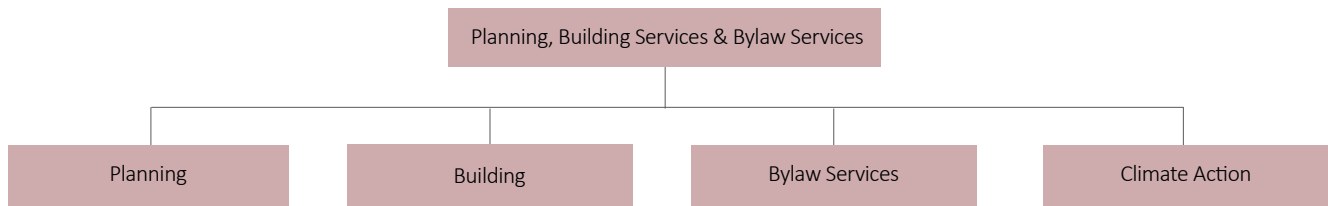
Operating Expenses	2024 Budget	2024 Forecast	2025 Budget	Change \$	Change %
IT General	\$ 874,700	\$ 782,800	\$ 890,700	\$ 16,000	1.8%
Geographic Information Service	20,000	30,600	129,400	109,400	547.0%
Total Funding	894,700	813,400	1,020,100	125,400	14.0%
Net Expenses	\$ 894,700	\$ 813,400	\$ 1,020,100	\$ 125,400	14.0%

Performance Metrics

How Many?	2024 Plan	2024 Actual	2025 Plan
Helpdesk requests	800	968	800
Security update hours committed	400	400	400
Project hours committed	200	200	200
How Well?	2024 Plan	2024 Actual	2025 Plan
Network Connected - 99.9% Uptime	Planned	Not-Achiev	Planned
Helpdesk: Requests in 5 business days	Planned	Achieved	Planned
Helpdesk: Urgent resolutions in 4 hrs	Planned	Achieved	Planned
Hours of Police Service support	500	500	500

PLANNING, BUILDING & BYLAW SERVICES

The Planning, Building & Bylaw Services Department includes Community and Current Planning, Building Inspections, Bylaw Services, and Climate Action. Services provided include administration of the Official Community Plan policies and municipal Zoning Bylaw, processing development and subdivision applications, regulating building construction, ensuring bylaw compliance, issuing business licences, planning for future development, and leading the District's climate action initiatives.



Planning

- Administers the Official Community Plan policies and municipal Zoning Bylaw
- Oversees long-range community planning and corporate strategic projects to manage growth in the community
- Processes development and subdivision applications, and planning for future development



Building

- Regulates building construction and administers the BC Building Code and District Building Bylaw
- Monitors construction relating to Building, Plumbing, Business Licence and Sign Permit applications
- Updates bylaws and procedures related to building construction



Bylaw Services

- Helps maintain a healthy and safe environment in the municipality
- Investigates and enforces municipal bylaws with a focus on voluntary compliance
- Coordinates the business licence program, providing assistance and guidance to the business community



Climate Action

- Identifies ways to reduce corporate and community greenhouse gas emissions to meet corporate and community targets, and increase climate resilience via adaptation measures
- Oversees and implements actions from the Climate Leadership Plan
- Leads climate adaptation initiatives

PLANNING, BUILDING & BYLAW SERVICES continued

Accomplishments for 2024

- Responded to new Provincial Housing Legislation (Bill 44) with substantial Zoning Bylaw updates
- Implemented online Building Permit application and inspections scheduling
- Continued the Oil to Heat Pump program to convert from fossil fuel to electric

Priorities for 2025

- Complete the Parks and Trails Master Plan
- Conduct a Comprehensive Zoning Bylaw Review
- Create a Natural Assets Inventory and Management Plan

Budget Summary

The net budget for Planning, Building & Bylaw Services is an increase of \$278,200 or 37.9% over 2024.

The increase is attributable to:

- Status quo wage and benefit increases, \$42,400
- An increase for year two of Workforce Plan positions (Planner, Climate Action Communications, building inspections (0.4FTE)), \$197,000 (see page 115 for funding sources)
- Decrease in rezoning and public hearing application fees, \$20,000
- Other minor increases totaling \$18,800

Operating Budget

Operating Revenue	2024 Budget	2024 Forecast	2025 Budget	Change \$	Change %
Development and Subdivision Fees	\$ 148,100	\$ 166,000	\$ 128,100	\$ (20,000)	-13.5%
Building and Plumbing Permits	810,000	544,200	810,000	-	0.0%
Total Funding	958,100	710,200	938,100	(20,000)	-2.1%
Operating Expenses					
Planning Administration	814,400	772,600	900,100	85,700	10.5%
Climate Leadership	218,900	169,300	294,000	75,100	34.3%
Building Inspection	446,200	400,300	536,400	90,200	20.2%
Bylaw Enforcement	200,000	197,000	202,600	2,600	1.3%
Boards & Commissions	3,500	4,100	6,000	2,500	71.4%
Fleet	9,900	3,600	12,000	2,100	21.2%
Total Operating Expenses	1,692,900	1,546,900	1,951,100	258,200	15.3%
Net Expenses	\$ 734,800	\$ 836,700	\$ 1,013,000	\$ 278,200	37.9%

PLANNING, BUILDING & BYLAW SERVICES continued

Planning Performance Metrics

Planning

How Many?	2024 Actual	2025 Plan
Planning applications received	40	46
Subdivision applications received	7	7
How Well?	2024 Actual	2025 Plan
Zoning bylaw amendments - 150 days to meeting	60%	90%
Delegated development permits	36%	90%
Subdivisions processed	0%	90%

Building & Bylaw Services

How Many?	2024 Plan	2024 Actual	2025 Plan
Building permits issued	160	119	130
Building inspections	1,100	1102	1100
Bylaw inspections	325	376	450
Bylaw complaints (high priority) investigated in 5 days	90%	95%	90%
Enforcement - Volunteer compliance files/rate per year	85%	183/85%	85%
Business licence decision in 20 days	95%	82%*	85%
How Well?	2024 Plan	2024 Actual	2025 Plan
Building permit initial response: Residential - 10 days	90%	91%	90%
Building permits initial response: Commercial - 20 days	90%	93%	90%
Building inspections 1-day response	90%	98%	90%

*because 20 applicants took over 21 days to complete their submission

Climate Action

How Many?	2024 Actual	2025 Plan
Public trees planted	330	
Electric vehicle chargers (property of DCS)	18	
Fossil fuel heating systems replaced with electric heat pumps	TBD	
% of EV vehicles in Central Saanich*	TBD	
% of bus stops that include a shelter	30%	32%
% community roads that have on street bikeways	36%	47%
% of community roads with sidewalk facilities	45%	50%

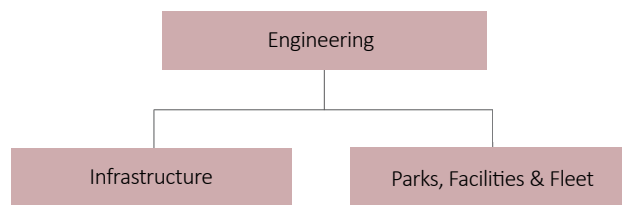
*ICBC 2024 data to come spring 2025

ENGINEERING

Engineering is responsible for all municipal infrastructure.

The District's infrastructure includes:

- 133 kilometres of paved roads
- 470 Street Lights
- 80 traffic islands
- 83 kilometres of storm sewers
- 120 kilometres of drainage ditches
- 100 kilometres of sanitary sewers, sewage pumps and lift stations
- 130 kilometres of water main, pressure-reducing valves and booster pumps
- 46 municipal buildings
- 39 parks, playgrounds and open spaces
- 28 beach accesses covering over 81 hectares



Infrastructure (Roads, Drainage, Water & Sewer)

- Operates and maintains the water, sewer, roads, and drainage systems
- Designs and implements all infrastructure and transportation systems and processes
- Approves all subdivision developments and inspects all works installed by private developers that become municipal property (e.g., roads, sidewalks, traffic control measures, drainage, sanitary sewers, water mains)
- Issues soil deposit and removal permits, tree cutting permits in areas susceptible to soil erosion, driveway access permits and permits to work within municipal road allowance



Parks, Facilities & Fleet

- Operates and maintains 40 Community, Neighborhood and Passive Parks, trails, playgrounds, naturalized green spaces and 28 public beach accesses
- Maintains Municipal buildings, Parks & Recreation facilities, Heritage buildings, and External Users facilities
- Manages District fleet including Police and Fire vehicles

Accomplishments for 2024

- Completed a major restoration of a culvert crossing at Mt Newton Cross Rd
- Completed the Mount Newton Pathway (Phase 1) project
- Completed the replacement of water, storm drain and sewer works as part of the Keating Flyover project
- Completed several crosswalk upgrades and traffic safety improvements

Priorities for 2025

- Continue and expand the annual culvert replacement program, with six crossings planned
- Complete the design for Mount Newton Pathway (Phase 2) project and initiate construction
- Complete the surface elements of Keating Cross Road at the Flyover
- Implement the Speed Reduction Plan

Budget Summary

The net budget for Engineering is an increase of \$12,700 or 0.8% over 2024. The increase is attributable to::

- Status quo wage and benefit increases, \$33,900
- Increase for new Workforce Plan position, Senior Engineering Project Coordinator, \$89,700 (see page 115 for funding sources)
- Other minor increases, \$1,900
- Transition of fleet non-productive labour costs, to departmental fleet costs, (\$102,800)

Operating Budget

Operating Revenue	2024 Budget	2024 Forecast	2025 Budget	Change \$	Change %
Engineering Fees	\$ 172,000	\$ 163,000	\$ 182,000	\$ 10,000	5.8%
Total Funding	172,000	163,000	182,000	10,000	5.8%
Operating Expenses					
Engineering Administration	691,400	479,800	789,300	97,900	14.2%
Yard Administration	930,200	1,214,300	847,300	(82,900)	-8.9%
Other General Gov't Services	38,300	40,100	44,100	5,800	15.1%
Fleet	8,200	6,800	10,100	1,900	23.2%
Total Operating Expenses	1,668,100	1,741,000	1,690,800	22,700	1.4%
Net Expenses	\$ 1,496,100	\$ 1,578,000	\$ 1,508,800	\$ 12,700	0.8%

See the Asset Management Section, starting on page 66 for information on capital projects.

Performance Metrics

How Many?	2024 Actual	2025 Plan
Subdivision application reviews/hrs	24/600	
Value of capital expenditures		
Capital projects/hrs	25/1600	
How Well?	2024 Actual	2025 Plan
Application timelines	75	



Accomplishments for 2024

- Initiated modernization of Occupational Health & Safety standards and practices
- Upgraded site safety measures for controlled access
- Initiated redevelopment strategy of Municipal Yard

Priorities for 2025

- Complete modernization of Occupational Health & Safety standards and practices
- Continue modernization of inventory control and recording
- Continue redevelopment planning of Municipal Yard

Budget Summary

The net budget for the Municipal Yard is an increase of \$179,800 or 10.5% over 2024. The increase is attributable to:

- Status quo wage and benefit increases, \$11,900
- New Workforce Plan roads labourer position, \$95,800
- Increase in fleet costs including transition of non-productive labour costs from Engineering Administration, \$61,600
- Other minor increases, \$3,500

Operating Budget

Operating Revenue	2024 Budget	2024 Forecast	2025 Budget	Change \$	Change %
Directional Sign Fees	\$ 4,800	\$ 5,900	\$ 4,800	\$ -	0.0%
Pest Control recoveries	28,000	26,400	28,000	-	0.0%
Total Funding	32,800	32,300	32,800	-	0.0%
Operating Expenses					
Roads and Drainage	1,364,400	1,374,200	1,475,600	111,200	8.2%
Snow	35,000	35,000	35,000	-	0.0%
Street Lighting and Signals	74,000	59,600	80,000	6,000	8.1%
Pest Control	66,000	67,500	67,000	1,000	1.5%
Fleet	199,300	165,800	260,900	61,600	30.9%
Total Operating Expenses	1,738,700	1,702,100	1,918,500	179,800	10.3%
Net Expenses	\$ 1,705,900	\$ 1,669,800	\$ 1,885,700	\$ 179,800	10.5%

See the Asset Management Section, starting on page 66 for information on capital projects.

ENGINEERING - Municipal Yard continued

Performance Metrics

How Many?	2024 Actual	2025 Plan
Road sweeping hours	734	
Road patching hours	900	
Sightlines and vegetation control hrs	800	
Winter road maintenance events	1	
Tree inquiries (public)		
Ditch and culvert maintenance hrs	700	
Facility maintenance requests	698	
Hours park amenities booked	17,735	
How Well?	2024 Actual	2025 Plan
Vehicle/Equipment inspection schedule		
Playground inspections	100%	100%
Sidewalk inspections		



Budget Summary

The net budget for Parks is an increase of \$70,600 or 5% over 2024. The increase is attributable to:

- Status quo, plus a 0.2 FTE, wage and benefit increase, \$105,300
- Increase of former seasonal positions into a full-time position, with increase funded from removal of part-time Facilities position
- Minor changes in other expenses including an increase in contracted services of \$20,700, and decrease in materials and supplies budgets, \$14,300, both based on prior spending experience
- Status quo wage and benefit increases, \$23,500

Operating Budget

Operating Revenue	2024 Budget	2024 Forecast	2025 Budget	Change \$	Change %
Facility Rentals	\$ 25,000	\$ 31,900	\$ 18,000	\$ (7,000)	-28.0%
Total Funding	25,000	31,900	18,000	(7,000)	-28.0%
Operating Expenses					
Parks, Trails, and Grounds Maintenance	1,336,900	1,316,800	1,364,400	136,900	2.1%
Fleet	108,800	72,800	144,900	36,100	33.2%
Total Operating Expenses	1,445,700	1,389,600	1,509,300	173,000	4.4%
Net Expenses	\$ 1,420,700	\$ 1,357,700	\$ 1,491,300	\$ 70,600	5.0%

See the Asset Management Section, starting on page 66 for information on capital projects.

Accomplishments for 2024

- Renovated the Centennial Caretaker facility to expand childcare availability

Budget Summary

The net budget for Facilities is an increase of \$18,500 or 3.6% over 2024. The increase is attributable to:

- Increase in revenues of (\$8,700), including facility rentals (new daycare facility) of (\$8,000)
- Status quo wage and benefit increase, \$4,200
- An increase in contracted and custodial costs of \$26,800. Aged facilities are requiring more maintenance and repair through contracted services
- Minor decrease in other expenses of (\$3,800)

Operating Budget

Operating Revenue	2024 Budget	2024 Forecast	2025 Budget	Change \$	Change %
GVPL & PRC Rentals	\$ 33,600	\$ 46,500	\$ 34,300	\$ 700	2.1%
Caretaker Facility Rentals	37,000	14,200	45,000	8,000	21.6%
Total Funding	70,600	60,700	79,300	8,700	0.0%
Operating Expenses					
Facilities and Building Maintenance	582,700	776,500	607,700	25,000	4.3%
Fleet	4,800	6,200	7,000	2,200	45.8%
Total Operating Expenses	587,500	782,700	614,700	27,200	4.6%
Net Expenses	\$ 516,900	\$ 722,000	\$ 535,400	\$ 18,500	3.6%

** 2023 budget has been amended to be comparable with 2024 reporting.*

See the Asset Management Section, starting on page 66 for information on capital projects.

WATER UTILITY

The District's water supply system is part of the Saanich Peninsula Water System which receives its water supply from the Capital Regional District Integrated Water System. The District's water system network consists of approximately 125 km of water mains.

The system also includes 4,200 metered services and 480 hydrants. It is maintained by the Municipal Yard and is self-financed from water charges and fees on a user-pay basis. Water service is provided to both the Tsartlip and Tsawout First Nations via service agreements.

The Utility provides safe drinking water for domestic, commercial, agricultural and emergency use and meets applicable firefighting standards, health standards and the *Drinking Water Protection Act*.

Accomplishments for 2024

- Completed the design of several watermain replacement projects
- Completed annual maintenance schedules on watermains, hydrants, valves and associated stations
- Effectively managed emergency repairs of several watermain breaks

Priorities for 2025

- Complete construction of watermain replacements on Wallace Drive, East Saanich Cross Road and Central Saanich Road
- Complete the update of the Water Master Plan
- Continue to strengthen resilience of the water system through planned maintenance and upgrades

Budget Summary

The 2025 budget balances \$7.1 million of revenues with \$7.1 million of costs. This year's water revenue is based on a rate increase of 5.55% or \$2.054 per cubic meter, a total fixed charge of \$141 annually, and similar consumption as experienced in 2023. For the median residential property (244 cubic meters annually) this represents an annual cost of \$641 or an increase of \$26 over 2024.

Operating expenses include status quo wage and benefit increases, and a CRD bulk water rate increase of 4.98%.

First Nations water supply is expected to transition to the Capital Regional District (CRD) in 2025, but adjustments have not been included in the Draft Financial Plan. The transition to the CRD will enable First Nations to purchase water directly at the lower regional bulk water rate, rather than the District's retail rate. This water consumption (approximately 18% of the District's total) will be removed from both sales and bulk water costs, with the difference between the two being paid to the District as a conveyance fee, by the CRD—except for the capital component of transfers to reserves, which will transition to District water rate payers. The water budget and rates will be amended once an implementation date is confirmed.

Transfers to reserves are increased by \$50,000 to \$1,050,000. This change reflects the 2021 update of the District's Asset Management Plan, and a transition in the trajectory of reserve funding for future water infrastructure replacement. Annual rate increases have been shifted to the sewer utility which is in greater need of increasing asset replacement funding due to targeted annual funding, and infrastructure replacement required over the next ten to twenty years. The water fund is forecast to reach targeted annual asset replacement funding by 2032.

Operating Budget

Funding	2024 Budget	2024 Forecast	2025 Budget	Change \$	Change %
Water Sales and Connections	\$ 6,662,700	\$ 6,613,600	\$ 6,996,100	\$ 333,400	5.0%
Investment Income	150,000	150,000	135,000	(15,000)	-10.0%
Total Funding	6,812,700	6,763,600	7,131,100	318,400	4.7%

Operating Expenses

Administration	505,200	611,100	606,300	101,100	20.0%
Maintenance	749,400	673,800	676,800	(72,600)	-9.7%
Bulk Water Purchases	4,425,900	4,362,900	4,656,000	230,100	5.2%
3rd Party Connections	41,400	40,100	44,200	2,800	6.8%
Fleet	90,800	57,600	97,800	7,000	7.7%
Total Operating Expenses	5,812,700	5,745,500	6,081,100	268,400	4.6%
Capital reserves used for debt					
Debt Servicing	-	-	-	-	0.0%
Transfer to Reserves	1,000,000	1,018,100	1,050,000	50,000	5.0%
Total Expenses	\$ 6,812,700	\$ 6,763,600	\$ 7,131,100	\$ 318,400	4.7%

Improvements to the water system are detailed in the Asset Management Section, starting on page 66.

Performance Metrics

How Many?	2024 Plan	2024 Actual	2025 Plan
Water mains kilometers flushed	140	140	140
Water service installations	10	19	10
Hydrant installations	5	6	5
Hydrants serviced - Class 'A and B'	250	250	250

How Well?	2024 Plan	2024 Actual	2025 Plan
Water quality non-compliance events	0	0	0
Meter reading on time	100%	100%	100%
Hydrant valve exercising	100%	100%	100%
Hydrant tear downs (33%/year)	Achieved	Achieved	
Service connection breaks	20	51	

SEWER UTILITY



Sewer Utility operates a sanitary only sewer collection system in four core areas (Brentwood Bay, Saanichton, Keating Ridge and Turgoose Point) that consists of approximately 89 kilometres of gravity sewers, 5 kilometres of force mains, 3.9 kilometres of siphons and 15 lift stations. There are approximately 3,800 household and business connections and 2,800 manholes. The system is maintained by the Municipal Yard Department and is self-financed from sewer charges on a user pay basis.

The system is interconnected with WJOLEEP (Tsartlip) First Nation and two Capital Regional District lift stations. The STÁUTW (Tsaywout) First Nation operates its own system and is not connected to the District's network.

Effluent is transferred through the system to a Peninsula Unified Treatment plant operated by the Capital Regional District located in North Saanich. The cost of operating the treatment system is shared by the Peninsula municipalities and recovered by a property tax levy charged to all Central Saanich taxpayers.

Accomplishments for 2024

- Substantially completed the linear installations of the Brentwood Bay Sewer Project, including widening and pedestrian facilities along Wallace Drive
- Completed annual maintenance schedules on mains, manholes and associated stations
- Completed electrical safety upgrades on 3 pump stations

Priorities for 2025

- Complete the linear works and progressing through the mechanical and electrical components of the Brentwood Bay Sewer Project
- Complete the update of the Sewer Master Plan
- Continue electrical safety upgrades and pump replacements on several pump stations

Budget Summary

The five-year Financial Plan for Sewer Utility is based on annual sewer user rate increase for operations and to escalate annual asset replacement funding. For 2025 this represents a \$36 increase or 10.7% to the median residential property, or a cost of \$402 annually. Operating expenses reflect a status quo approach with wage and benefit increases. Transfers to reserves have been increased by \$150,400 from \$1,150,700 in 2024 to \$1,301,100 in 2025.

These changes reflect the 2021 update of the District's Asset Management Plan, and an increase of the trajectory of reserve funding for future sewer infrastructure replacement. Annual rate increases have been shifted from water to the sewer utility which is in greater need of increasing asset replacement funding due to targeted annual funding, and infrastructure replacement required over the next ten to twenty years. The sewer fund is forecast to reach targeted annual asset replacement funding by 2032.

SEWER UTILITY continued

Operating Budget

Revenue	2024 Budget	2024 Forecast	2025 Budget	Change \$	Change %
Sale of Service	\$ 2,171,800	\$ 2,122,900	\$ 2,394,000	\$ 222,200	10.2%
Investment Income	160,000	160,000	130,000	(30,000)	-18.8%
Total Revenue	2,331,800	2,282,900	2,524,000	192,200	8.2%
Operating Expenses					
Sewer Administration	377,000	356,400	320,300	(56,700)	-15.0%
Maintenance	700,100	581,100	731,100	31,000	4.4%
Lift Stations	76,000	62,800	73,900	(2,100)	-2.8%
Fleet	28,000	11,600	33,700	5,700	20.4%
Total Operating Expenses	1,181,100	1,011,900	1,159,000	(22,100)	-1.9%
Capital reserves used for debt			(63,600)	(63,600)	
Debt Servicing	-	-	63,600	63,600	
Transfer to reserves	1,150,700	1,271,000	1,365,000	214,300	18.6%
Total Expenses	\$ 2,331,800	\$ 2,282,900	\$ 2,524,000	\$ 192,200	8.2%

Improvements to the sewer system are detailed in the Asset Management Section, starting on page 66.

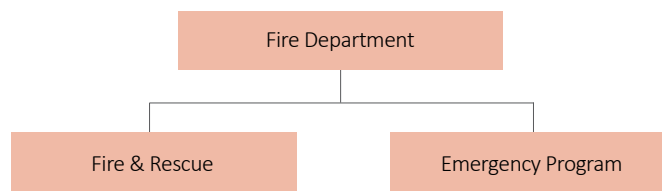
Performance Metrics

How Many?	2024 Actual	2025 Plan
Meters Cleaned	6,000	6,000
Meters video condition assessed	0	7,000
Breaks Repaired	10	5
Sewer stations flushing	266	250
Pump inspections/maintenance	1,000	1,000
Manhole inspections/maintenance	125	100
Sewer service installations	5	5
How Well?	2024 Actual	2025 Plan
Odour complaints	3	0
Sewer blockage	10	6

FIRE DEPARTMENT

The Central Saanich Fire Department provides the community with Fire and Life Safety Education, Fire Prevention Programs, Hazardous Material Response, First Responder Medical Aid, and Emergency Fire and Rescue Response along with Confined Space Rescue Service and High Angle Rope Rescue. These services are also provided under a servicing agreement to both STÁUTW and WJOLELP First Nations Lands.

The Department consists of the Fire Chief, Deputy Chief, an Administrative Assistant, six Career Firefighters and 45 Paid On-Call Firefighters. The Fire Department is also responsible for managing the Central Saanich Emergency Program consisting of an Emergency Program Manager and Fire Smart Coordinator.



Fire & Rescue

- Emergency fire and rescue response
- First-responder medical aid
- Hazardous material response
- Public education and fire prevention programs



Emergency Program

- Ensures continuity in government
- Provides a plan for preserving life and property
- Coordinates response from elected officials, municipal departments, volunteer services and outside agencies

Accomplishments for 2024

- Procured new fire engine below market value
- Completed review of recruiting process to ensure the most recent industry and labour standards
- Implemented improved Record Management System
- Obtained Emergency Program grants for work on climate adaptation and risk reduction as well as Indigenous engagement for emergency and disaster planning
- Executed a wildfire exercise for the Emergency Operations Centre and completed a Community Wildfire Resiliency Plan

Priorities for 2025

- Update bylaws to reflect changes and requirements of the new Fire Safety Act
- Complete Fire Department Master Plan
- Standardize, improve and implement pre-incident planning for high-risk occupancies
- Update District's Emergency Plan
- Perform large –scale, multi-agency FireSmart/ Emergency Operation Centre live exercise

Budget Summary

The net budget for Fire Services is an increase of \$352,100 or 15.8% over 2024. The increase is attributable to:

- Status quo wage and benefit increases, \$52,600
- Increase part-time Fire Administration from 0.5 to 0.6 FTE, \$8,400
- Increasing Paid-on-Call costs due to call volume, \$44,200. A similar increase expected for 2026
- IAFF Agreement implementation of Capitan Rank and pay as of December 31, 2024, \$77,100
- Workforce Plan implementation of a new Fire Inspections position in Q3, \$64,800
- Increase in fleet costs including transition of non-productive labour costs from Engineering Administration, \$27,100
- Dispatch increase due to call volumes, \$24,300
- Revenue decrease for Hazmat Regional Integrated Services as it transitions to another Department, \$72,600
- Increase in First Nations Fire Service Contract revenue, (\$13,100)
- Transition of some training budget to Human Resources, (\$9,200)
- Minor decreases in other expenses, (\$5,700)

FIRE DEPARTMENT continued

Operating Budget

Operating Revenue	2024 Budget	2024 Forecast	2025 Budget	Change \$	Change %
Donations - Fire	\$ 27,000	\$ 12,300	7,000	\$ (20,000)	-74.1%
Hazmat Agreement	61,600	64,000	5,000	(56,600)	-91.9%
First Nations Fire Service Agreement	352,200	352,200	365,300	13,100	3.7%
Total Funding	440,800	428,500	377,300	(63,500)	-14.4%
Operating Expenses					
Fire Administration	703,400	650,800	747,000	43,600	6.2%
Fire Fighting Force (Paid on Call)	659,600	804,800	691,100	31,500	4.8%
Fire Fighters (Career)	1,068,300	1,108,600	1,249,000	180,700	16.9%
Fleet	85,500	97,300	112,600	27,100	31.7%
Emergency Measures	156,200	154,800	161,900	5,700	3.6%
Total Operating Expenses	2,673,000	2,816,300	2,961,600	288,600	10.8%
Net Expenses	\$ 2,232,200	\$ 2,387,800	\$ 2,584,300	\$ 352,100	15.8%

Performance Metrics

Fire & Rescue

How Many?	2022 Actual	2023 Actual	2024 Actual
Alarms - Non Fire	146	160	189
Burning Complaints	72	81	44
Fires	46	45	63
Hazardous Conditions	68	55	57
Public Calls for Service	128	110	168
Medical	587	802	944
Rescue	82	78	81
Total calls	1129	1331	1546
How Well?			
Firefighting Roster Force	45	45	41
Emergency incident response time mins or less (80% of the time)	10	90%	92%
Total BC Assessed Value Saved	1.2M	2.3M	7.7M

Performance Metrics

Emergency Program

How Many?	2022 Actual	2023 Actual	2024 Actual
Fire related events	5	9	14
Other Hazards (i.e., heat, evacuation, flooding)	1 heat	3 heat, 1 flood	4 flood, 1 gas
Emergency Operations Centre staff hours		41	287
Emergency Preparedness Presentations / Attendees	1 / 22	3 / 54	11 / 312



POLICE SERVICE



The Central Saanich Police Service, through its governing Municipal Board, consists of 28 sworn police officers (includes seconded officers to integrated teams) supported by five civilian staff, three volunteer reserve Constables and several volunteers. They provide a professional level of service through locally based uniform policing and integrated specialized units.

The Central Saanich Police Service reports to the Police Board, which consists of one person appointed by the Central Saanich Council, and the rest appointed by the Lieutenant Governor in Council. The role of the Police Board is to provide governance, budgetary control, and policy direction to the Central Saanich Police Service.



Police Service

- Uniformed patrol
- General investigative services
- Community engagement and schools
- Traffic safety
- Administration

Police Board

The Police Board is chaired by Mayor Ryan Windsor and includes: Ms. Rene Johansson, Ms. Jennifer Klein, Mr. Jim Rondeau, Ms. Joanne Taylor and Mr. John Wilson.

Budget Summary

The net budget for Police Services is an increase of \$486,800 or 7.6% over 2024. The increase is attributable to:

- Status quo wage and benefit increases, \$246,100
- Addition of two casual labour positions, \$40,000
- Decrease in revenues of \$31,000, including Traffic Fine Provincial grant revenues of \$27,000
- Increase in ECOMM Dispatch Services, \$60,500
- Increase in Victoria Integrated Unit budgets, \$78,800, plus the withdrawal from three units (\$48,900)
- Fleet cost increases, \$26,900
- Minor decreases in other expenses, (\$1,500)
- An increase in transfer to capital replacement reserves of \$5,000

Operating Budget

Operating Revenue	2024 Budget	2024 Forecast	2025 Budget	Change \$	Change %
Sale of Service	\$ 18,200	\$ 8,600	\$ 16,200	\$ (2,000)	-11.0%
Small-Community Protection Grant	165,000	163,000	163,000	(2,000)	-1.2%
Traffic Fine Revenue Sharing Grant	200,000	173,000	173,000	(27,000)	0.0%
Secondment Remuneration	988,900	758,400	878,200	(110,700)	-11.2%
Other Revenue	211,600	420,900	211,600	-	
Total Funding	1,583,700	1,523,900	1,442,000	(141,700)	-8.9%

Operating Expenses

Police Board	10,800	10,100	11,000	200	1.9%
General Administration	1,607,500	1,739,700	1,773,900	166,400	10.4%
Integrated and Contract Services	800,500	748,000	890,900	90,400	11.3%
Patrol	3,320,800	3,509,400	3,402,900	82,100	2.5%
Detectives	396,700	403,900	391,100	(5,600)	-1.4%
Traffic and Community Engagement	600,300	620,900	696,000	95,700	15.9%
Detention and Custody	23,700	26,600	18,500	(5,200)	-21.9%
Fleet	118,300	148,600	145,200	26,900	22.7%
Secondment Expenses	989,000	758,400	878,200	(110,800)	-11.2%
Total Operating Expenses	7,867,600	7,965,600	8,207,700	340,100	4.3%
Transfer to reserves-Vehicles & Equip	119,000	119,000	124,000	5,000	4.2%
Net Expenses	\$ 6,402,900	\$ 6,560,700	\$ 6,889,700	\$ 486,800	7.6%

Capital Requests

Vehicles Purchases	\$ 275,000
Technology Equipment	30,000
Equipment Contingency	63,000
Total	\$ 368,000

Performance Metrics			
How Many?	2022 Actual	2023 Actual	2024 Actual
Crimes against Persons	119	133	90
Property crime	291	258	284
Traffic*	2,312	2,041	3,208
Other**	2,499	2,658	2,361
Total files	3,947	4,057	3,815

*Such as impaired drivers, collisions, and tickets.
**Such as domestic disputes – no assault, harassment, weapons offences, drug trafficking, disturbance, mental health, liquor related, missing persons, false alarms, assist general public, fire, ambulance, other agencies.





ASSET MANAGEMENT

This section provides an overview of the District's long-term approach to managing assets.

Asset Management

Asset Management and Long-Term Financial Plan

In 2017 the District implemented an Asset Management Plan and long-term Financial Plan to escalate annual funding for future asset replacement to higher, more resilient levels. The goal of that plan was to fund \$6.2 million a year from taxes and utility fees with ten to fifteen year plans.

In 2021 the Asset Management Plan was updated.

Based on inflation and construction cost escalation, there is a need for the District to increase the amount of asset replacement funding raised and set aside each year. The Plan's update recommends average annual asset replacement funding be increased from \$6.20 million to \$10.76 million, specifically for future replacement of existing assets. The need for a financial strategy to fund new infrastructure was also identified.

Maintenance costs are also increasing substantially, and the District is planning to add new infrastructure, such as active transportation.

Central Saanich is not in a unique position – all local governments are faced with significantly increasing infrastructure costs as infrastructure built in the 1960s through 1980s comes to the end of their useful lives. In addition, there are limited revenue sources to fund this work.

Taking care of existing infrastructure is the most important financial responsibility of asset management for the District.

Our assets include, but are not limited to:

- More than 46 municipal buildings
- 140 km of roads
- 40+ parks
- 125 km of water mains
- 89 kilometres of gravity sewers
- lift stations
- pump and pressure stations
- and sewer connections for homes and businesses

ASSET MANAGEMENT:

- Maintain assets in a healthy state of repair
- Maintain financial strategies and reserves to replace assets at the end of their useful lives
- Optimize capital investments to meet public and economic needs while achieving value for the investment

Condition Assessment

The District's public infrastructure is in reasonable condition and is rated as C overall. This is a combined assessment of Condition and Performance, Capacity versus Need and Funding versus Need. As is the case with most Canadian municipalities, increased funding will be required to replace existing infrastructure. By increasing funding levels over time and focusing on priority infrastructure areas the current C condition assessment rating is projected to improve to B by 2027.

Infrastructure Report Card

Asset Group	Rating	Comments	Projected Rating in 2027 at Proposed Funding
Roads	B	Good condition. Catch up of deferred road top required.	B+
Drainage	C-	Reasonable condition. Significant renewal of drains and culverts in next decade.	B
Facilities	C	Reasonable condition. Public Works and Municipal Hall complex are next priorities.	B
Parks and Trails	C	Reasonable condition. Increased funding will improve rating.	B-
Vehicles and Equipment	B-	Reasonable condition. Increased funding will improve rating.	B
Water	C-	Reasonable condition. AC Main replacement is priority for next decade.	C
Sewer	D+	Poor condition. Significant investment needed in next decade to replace lift stations and mains.	C
Overall	C		B

The condition assessments were not fully reevaluated as part of the 2021 update due to lack of detailed information such as asset master plans including condition and risk assessment. Master plans and further assessments will take place over the next three years and be included in the infrastructure report card of the 2026 plan update.

The condition ratings are not unusual and indicate that most assets are in reasonable condition. The sewer system is rated slightly lower than most primarily due to the low level of funding currently available and the significant amount of infrastructure that is reaching end of useful life over the next decade. This is to be expected and can be significantly improved with the changes in annual funding and regular annual replacement programs. Major buildings are in reasonable condition, though the public works facility and Municipal Hall Complex are approaching their end of life.

Capital Renewal

The 2022 Asset Management Plan update reported the District has over \$565 million dollars in public infrastructure with an average annual replacement cost of \$10.76 million dollars. Over the next fifty years renewal investment is expected to be approximately \$565 million dollars.

Component	Estimated Asset Life	Value at Current Replacement Cost	Average Annual Replacement Cost
Roads	15 to 75 years	\$ 93 million	\$ 1.9 million
Drainage	30 to 80 years	\$114 million	\$ 1.7 million
Facilities	50+ years	\$ 83 million	\$ 1.64 million
Parks and Trails	25 to 75 years	\$ 17 million	\$ 0.3 million
Vehicles and Equipment	Varies	\$ 20 million	\$ 1.62 million
Water	50 to 80 years	\$105 million	\$ 1.5 million
Sewer	50 to 80 years	\$135 million	\$ 2.1 million
Total		\$565 million	\$10.76 million



Financial Position

Current replacement investment (2025) from revenues is \$7.5 million per year and average annual replacement at sustainable levels from revenues is targeted at \$10.76 million (2022 Asset Management Plan update). This means that the District is currently funding 70% of average annual replacement needs.

In 2017 the District restructured the capital program to establish an asset baseline levy and a system of asset reserves to manage this investment. This baseline for asset replacement was updated in 2022. The update identified a gap of \$4.56 million per year in required future asset investment funding (\$10.76M-\$6.2M). However, it is important to understand that \$10.76 million is an average projection figure; it is a baseline over fifty years. In some years, the requirement may be greater; in some years, it is less. It is incumbent upon the District to manage its asset investments year over year so that annual asset investments are reasonable and consistent.

The District's 2022 Asset Management Plan proposes a gradual approach to increase the overall current level of capital investment to reach a \$10.76 million resilient infrastructure replacement level, balance debt financing and provide assistance with upgrading, expansion and growth in the future based on the following:

- Use of a separate asset levy to clearly identify infrastructure funding for taxpayers.
- General Capital Program: 15-year plan to increase infrastructure investment equal to 1.25% property tax increase to average homeowner each year (average of \$30 per year to average home) to increase infrastructure investment equal to \$7.2 million by 2032.
- Water System: 15-year plan to increase infrastructure investment equal to \$1.5 million by 2032.
- Sewer System: 15-year plan to increase infrastructure investment to \$2.1 million by 2032. Debt financing will be required to bridge the next ten years as funding is gradually increased and we begin replacement of aging underground sewer pipes and lift stations.

It is incumbent upon the District to manage its asset investments year over year so that annual asset investments are reasonable

Five Year Tax Projection - Average Home

	2025	2026	2027	2028	2029
Property Tax - Asset Levy	\$705	\$760	\$818	\$879	\$945

Key priority areas in the near term are maintaining the annual road top management program, and implementing annual replacement plans for asbestos concrete water and sewer pipes, steel drains, sewer gravity lines and sewer lift stations.

The majority of the District's capital program (\$48.8 million of \$63.1 million) is focused on the replacement of existing infrastructure and will assist in maintaining the current operating cost to repair and manage those assets. Modest upgrading of assets is planned and will help improve service. Some change is anticipated in operating costs over the five-year term of this Plan as the District starts annual replacement programs for a large volume of its underground infrastructure over the next ten to twenty years.

Significant risk mitigation will be achieved with investments in the Brentwood sewer system areas. No operating cost savings are expected.



Capital Program

Summary

The District's five year capital program proposes a total of \$117.6 million in asset renewal and \$13.2 million in upgrading and expansion. The majority of the projects are funded from reserve funds supplemented by grants and debt for specific road, water and sewer projects. This continues the process of aligning capital programs with the Asset Management Plan and Active Transportation Plan.

District of Central Saanich

Capital Budget

	2025	2026	2027	2028	2029
Infrastructure Renewal					
Roads	\$ 1,560,000	\$ 1,105,000	\$ 1,030,000	\$ 1,080,000	\$ 1,130,000
Drainage	260,000	265,000	270,000	275,000	280,000
Buildings	2,634,500	20,136,000	36,012,000	10,638,000	138,000
Parks and Trails	279,000	80,000	30,000	30,000	30,000
Vehicles	2,251,000	728,000	1,815,000	516,000	1,713,000
Equipment	385,000	307,000	132,000	117,000	67,000
Water System	4,118,000	2,380,000	2,650,000	2,650,000	2,650,000
Sewer System	9,960,000	1,110,000	2,150,000	2,400,000	2,230,000
	21,447,500	26,111,000	44,089,000	17,706,000	8,238,000
Upgrading and Expansion					
Roads	2,345,000	725,000	50,000	50,000	50,000
	2,345,000	725,000	50,000	50,000	50,000
Active Transportation					
Roads	3,197,200	2,600,600	3,307,600	414,700	427,100
Total Investment	\$ 26,989,700	\$ 29,436,600	\$ 47,446,600	\$ 18,170,700	\$ 8,715,100
Funding Source					
Reserve Funds	\$ 18,744,700	\$ 28,916,600	\$ 20,426,600	\$ 5,650,700	\$ 6,195,100
Development Charges	1,300,000	500,000	-	-	-
Grants and Contributions	1,318,000	-	-	-	-
Long Term Debt	5,607,000	-	27,000,000	12,500,000	2,500,000
Property Tax	20,000	20,000	20,000	20,000	20,000
	\$ 26,989,700	\$ 29,436,600	\$ 47,446,600	\$ 18,170,700	\$ 8,715,100

The following pages outline individual capital programs for each of the asset categories.

Roads and Active Transportation

For 2025, paving and patching works are pursuant to high priority areas where pavement is failing. Some modifications to the proposed work program may be made, subject to grants. The Transportation Master Plan is also scheduled to be updated in 2025.

Active Transportation

Active transportation is a top priority for our community, and we are making good progress on improving walking, biking and other mobility options. In July of 2023 Council approved an accelerated plan that includes \$10.4 million of active transportation infrastructure from 2024 through 2027, funded by a \$5.4 million Growing Communities Funds Provincial grant and \$5.0 million in long-term debt.

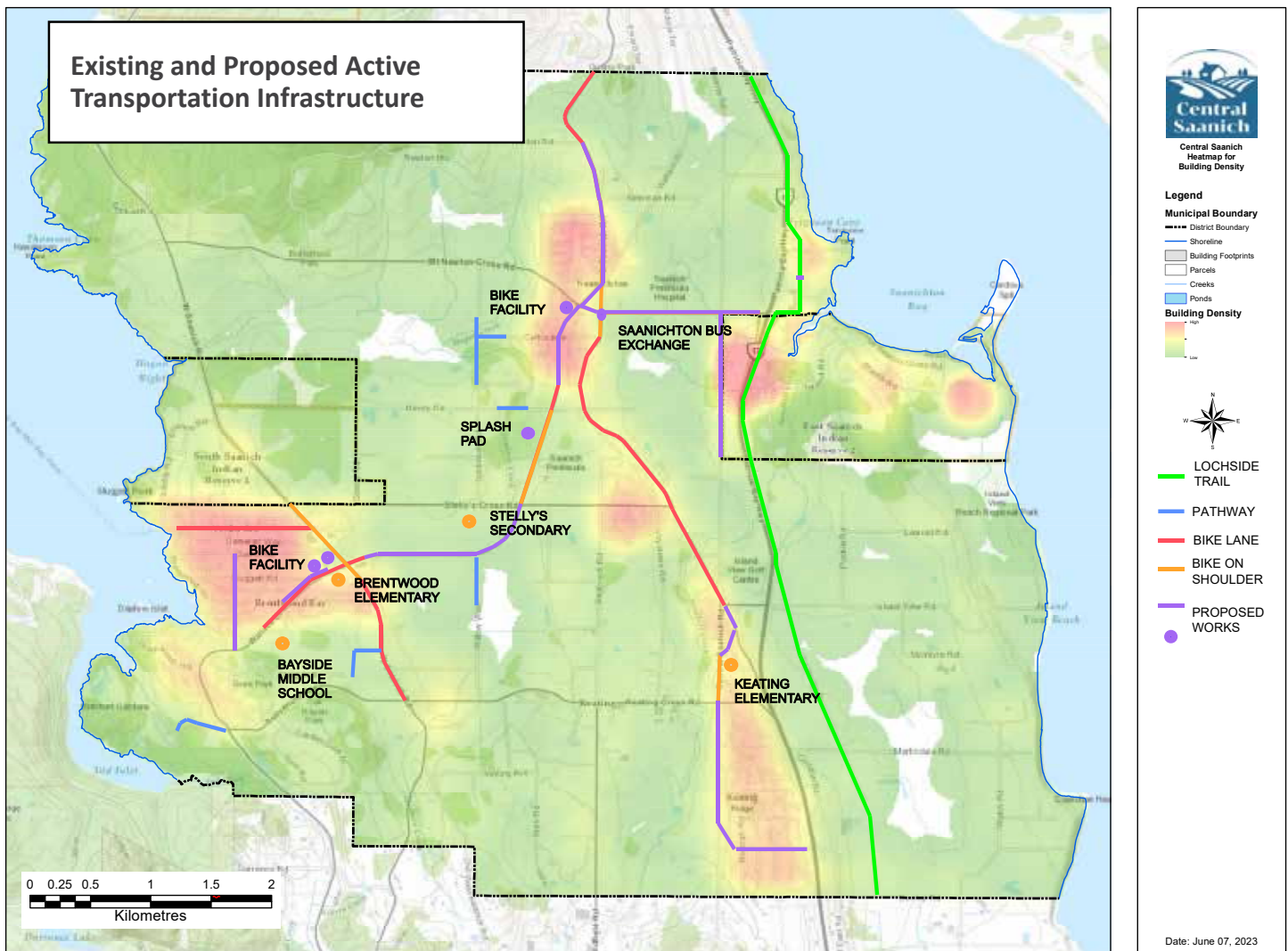
Progress to date and \$10.4 million Four-Year Plan

Over the last two years a number of projects got underway or were completed. Projects to highlight include:

- **Saanich Cross Road** – A sidewalk has been substantially installed from East Saanich to Central Saanich Road in 2024.
- **Wallace Drive bike infrastructure** (from West Saanich to Stelly's Cross Road) – Creation of a bike route from Brentwood to Saanichton. This work coincides with a sewer replacement project along the road.
- **Wallace Drive bike lane** (Prosser Road to East Saanich Road) – This section of painted bike lane will complete the link between Brentwood Bay and Saanichton and is an extension of the previous section of painted bike lane that stopped at the entrance to Blossom Park. The project design and construction are coordinated with a required water main replacement. Construction starts in 2025.
- **Mt Newton pathway** (from Pat Bay highway to Lochside Drive) – Construction started in fall 2024 with completion of road markings and seeding commencing within the first quarter of 2025, thanks to grant funding from the BC Active Transportation Grant program.
- **Mt Newton pathway** (from Pat Bay highway to Saanichton) – Conceptual designs are underway.
- **Central Saanich pathway** (from Mt Newton going south) – This project's construction is to follow the CRD's water transmission main replacement project that is to occur along Central Saanich Road. Construction is expected in 2025.

- **Saanichton Village bike lane and sidewalk improvements** – Design includes coordination with the Mt Newton Pathway design and the East Saanich Road and Mt Newton Cross Road intersection. Improvements along East Saanich Road north of Wallace Drive are timed to occur after the CRD’s water transmission main construction, which is to start sometime in 2025. Construction is expected in 2025 and 2026.
- **Active transportation wayfinding** – The District has designed improved signage to help cyclists and pedestrians navigate the District easily and safely. Implementation will occur with new infrastructure, as well as where possible subject to funding from grants and room in future District budgets.

2024-27 Active Transportation Plan Infrastructure Map

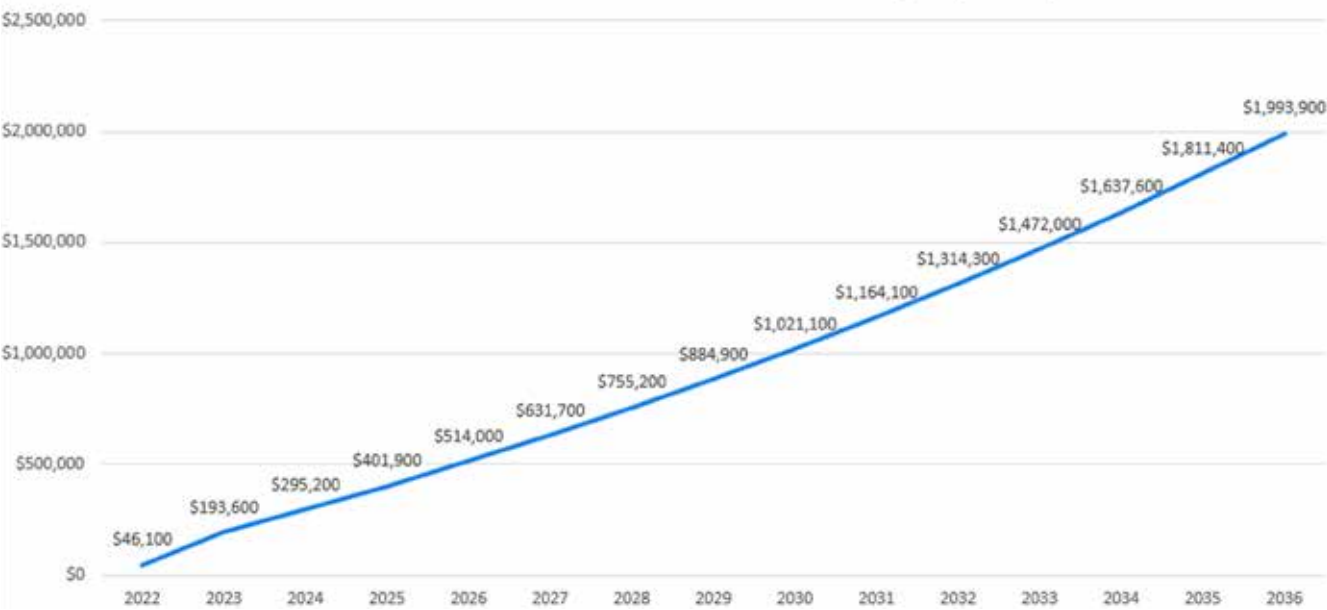


Funding the Active Transportation Plan (ATP)

In 2022 and going forward, a portion of tax dollars are put towards active transportation projects each year. The strategy includes property taxation increases of 0.25% in 2022 and 2023 (a 0.75% increase was actioned by Council in 2023 as part of the ATP acceleration), and 0.50% in 2024 and forward until a resilient level of annual funding is achieved.

Additional funding will support the Plan including external grants, Development Cost Charges (DCC) Community Amenity Contributions (CAC), and long-term debt funding.

15-Year Active Transportation Property Tax Funding Trajectory



District of Central Saanich

Roads Capital Budget

	2025	2026	2027	2028	2029
Infrastructure Renewal					
Road Reconstruction	\$ 1,300,000	\$ 800,000	\$ 800,000	\$ 850,000	\$ 900,000
Sidewalk and Bus Shelter Mtc	40,000	40,000	40,000	40,000	40,000
General Transportation Upgrades	150,000	150,000	150,000	150,000	150,000
Anglers Lane Erosion Control	30,000	-	-	-	-
Traffic Signal and Controls	40,000	40,000	40,000	40,000	40,000
Keating Ind. Park Road Reconstruction	-	75,000	-	-	-
	1,560,000	1,105,000	1,030,000	1,080,000	1,130,000
Upgrading and Expansion					
Wayfinding Signage	60,000	50,000	50,000	50,000	50,000
Highway 17 Flyover	2,200,000	-	-	-	-
Tanner Road Improvements	85,000	675,000	-	-	-
	2,345,000	725,000	50,000	50,000	50,000
Active Transportation					
Saanichton Village Sidewalk/Crosswalk Improve	150,000	-	-	-	-
Pedestrian Activated Crosswalk	100,000	-	-	-	-
Active Transportation 4Yr Plan	2,468,000	2,210,000	2,905,000	-	-
Wallace Drive Bike Lane	107,000	-	-	-	-
Capital Work Force Plan					
Capital Work Force Plan	372,200	390,600	402,600	414,700	427,100
	3,197,200	2,600,600	3,307,600	414,700	427,100
Total Investment	\$ 7,102,200	\$ 4,430,600	\$ 4,387,600	\$ 1,544,700	\$ 1,607,100
Funding Source					
Reserve Funds	\$ 3,475,200	\$ 3,910,600	\$ 2,367,600	\$ 1,524,700	\$ 1,587,100
Grants	-	-	-	-	-
Debt	2,307,000	-	2,000,000	-	-
Property Tax	20,000	20,000	20,000	20,000	20,000
Development Charges	1,300,000	500,000	-	-	-
	\$ 7,102,200	\$ 4,430,600	\$ 4,387,600	\$ 1,544,700	\$ 1,607,100

Drainage

The District's stormwater drainage system includes natural and constructed systems: 73 kilometres of constructed storm sewers, 120 kilometres of drainage ditches and 32 kilometres of creeks in three watershed areas.

An Integrated Stormwater Management Plan was approved in 2009, and an update is scheduled for 2024. The focus of this work is on management of the 73 kilometres of constructed drainage systems, including the ditch and detention system. The system is valued at \$114 million dollars with an average annual reserve fund investment of \$1.7 million required to renew the system on a lifecycle basis (2021). Significant work is planned over the next two decades to begin replacement of aging drain pipes that are approaching the end of useful life and construction of stormwater detention facilities to buffer short duration, high intensity rainfall events.

District of Central Saanich

Drains Capital Budget

	2025	2026	2027	2028	2029
Infrastructure Renewal					
Pipe Replacement Program, Steel	\$ 110,000	\$ 115,000	\$ 120,000	\$ 125,000	\$ 130,000
General Drainage Contingency	150,000	150,000	150,000	150,000	150,000
Total Investment	\$ 260,000	\$ 265,000	\$ 270,000	\$ 275,000	\$ 280,000
Funding Source					
Reserve Funds	\$ 260,000	\$ 265,000	\$ 270,000	\$ 275,000	\$ 280,000
	\$ 260,000	\$ 265,000	\$ 270,000	\$ 275,000	\$ 280,000



Facilities

The District's facilities are valued at a current high level replacement cost of \$83 million dollars with an average annual reserve fund investment of approximately \$1.64 million required to renew most on a lifecycle basis (2021). No funds are set aside to replace heritage structures.

Funding for 2025 includes a number of priority Facilities Long Term Asset Management Plan projects including roof repairs, HVAC and Fire Station No.1 backup generator replacement. The Centennial Park lacrosse box and field house has been transitioned to the Capital Regional District through Peninsula Recreation as they take over replacement of lacrosse box with a Multi-Sport Box, which started construction in 2024.

The District's Municipal Hall, Police Station, Fire Station 2, and Municipal Yard are at the end of their useful lives are due for major restoration or replacement. The redevelopment of these facilities is provided on the next page.

The District's facilities are comprised of 46 buildings that support several critical functions of local government, public works/ services, community development and emergency operations

District of Central Saanich

Facilities Capital Budget

Facilities Capital Budget	2025		2026		2027		2028		2029	
Infrastructure Renewal										
Facility Long-term Asset Mgmt Plan	\$	602,500	\$	136,000	\$	12,000	\$	138,000	\$	138,000
Office Workstations, Work Force Plan		32,000		-		-		-		-
Municipal Hall, Police, Fire Stn#2 Redevelopment		1,500,000		7,000,000		36,000,000		10,500,000		-
Municipal Yard Redevelopment		500,000		13,000,000		-		-		-
Total Investment	\$	2,634,500	\$	20,136,000	\$	36,012,000	\$	10,638,000	\$	138,000
Funding Source										
Reserve Funds	\$	2,634,500	\$	20,136,000	\$	13,012,000	\$	138,000	\$	138,000
Debt					\$	23,000,000	\$	10,500,000		
	\$	2,634,500	\$	20,136,000	\$	36,012,000	\$	10,638,000	\$	138,000

Municipal Facility Replacement

Almost 20 years ago, the District identified several municipal facilities nearing the end of their useful lives. This project has spanned many Council terms, considered community input, and has been incorporated into our Asset Management and Long-Term Financial Plan, and includes:

- Fire Station 1 (completed in 2013)
- Municipal Hall
- Police Station
- Fire Station 2
- Municipal Yard facility

These buildings need replacement to address seismic deficiencies, post-disaster standards, accessibility, energy and safety issues, legislated standards, and support the District's growing needs.

Financial Plan for Municipal Facility Replacement

Concepts and detailed estimates for the project are underway and are not complete. However, local governments in BC must include high-level information in their financial plans to get provincial approval for borrowing; this ensures transparency and accountability. High-level estimated costs for replacing key municipal facilities are included in the 2025 Financial Plan to facilitate starting the debt borrowing process this year. If the full debt amount is not needed, the District can borrow a lesser amount.

Project Funding

The project will be funded by:

1. Reserves (savings) including land sales
2. Debt

There are no anticipated additional increases to property taxes.

Financial History

Because this project was identified as coming due almost 20 years ago, we are in a strong financial position based on the following actions over the past decade:

- In 2017 the District implemented an Asset Management Plan (updated 2022) and adopted financial strategies to increase funding to targeted levels for future replacement of our aging infrastructure, which includes the facilities identified.
- The Asset Management Plan is updated every five years.
- An "Infrastructure and Debt Levy" was added to taxes (1.25% annual property tax increase) that will contribute towards building reserves for future capital expenses and debt servicing. This is for all assets identified in the Asset Management Plan, except for water and sewer infrastructure.
- In 2020, the District increased the annual contribution to the General Debt Retirement reserve to contribute specifically to future capital expenses and debt servicing for facilities.
- With these actions, the District can utilize reserve balances (savings) to reduce the amount of debt required and provide the necessary funding for debt servicing payments.
- No additional increases to property taxes will be required.

QUESTION: Why is there an amount in the budget for the Municipal Facility Replacement when we don't know the final concept or amount?

ANSWER: The project budget may need community approval for debt borrowing. If required, the District would like to get elector approval by the end of 2025 to keep the project moving; therefore, provincial bylaw approvals must start in May. The Province requires an amount in the Financial Plan, which can be a high-level estimate.

Next Steps

SPRING 2025

- Draft concepts and options (including Class D cost estimates) will be shared with Council and the public for feedback

The architects will provide completed drawings for three options:

1. Civic facility at Hovey Rd.
2. Civic facility at Hovey Rd, including recreation facilities
3. Civic facility at 1903 Mount Newton

- Comprehensive External Report

An updated report collating, updating and building on previous studies will detail the condition of the existing hall, police station and fire station 2, including the level of renovation required to meet seismic, post-disaster, accessibility, fire suppression, building code, and energy standards

MAY-AUG 2025

- Borrowing Bylaw drafted and to Province for approval

FALL 2025

- A refined estimate, based on the preferred concept (Class C estimate)

LATE 2025

- Borrowing approval, if required

Summary

Municipal Hall, Police Station and Fire Station 2 (based on high-level estimates)

Cost: \$55M (estimate)

Funding: \$21.5M reserves (including land sale as to not disclose property value and jeopardize future sales price)

\$33.5M debt (anticipated to be lower once estimates are complete)

No impact on property taxes

Municipal Yard (based on high-level estimates)

Cost: \$13.5M

Funding: \$13.5M reserves (including property sale as to not disclose property value and jeopardize future sales price)

No impact on property taxes

Below is a high-level financial estimate, including contingencies.

Building Capital Budget	2025	2026	2027	2028	2029
Infrastructure Renewal					
Municipal Hall, Police, Fire Stn#2 Redevelopment	1,500,000	7,000,000	36,000,000	10,500,000	-
Municipal Yard Redevelopment	500,000	13,000,000	-	-	-
Total Investment	\$ 2,000,000	\$ 20,000,000	\$ 36,000,000	\$ 10,500,000	\$ -
Funding Source					
Reserve Funds	\$ 2,000,000	\$ 20,000,000	\$ 13,000,000	\$ -	\$ -
Debt	\$ -	\$ -	\$ 23,000,000	\$ 10,500,000	\$ -
	\$ 2,000,000	\$ 20,000,000	\$ 36,000,000	\$ 10,500,000	\$ -

Parks and Trails

The District's park and trail structures are comprised of 40 community, neighborhood and passive parks, four tennis courts, four sport courts, two sport fields, six ball diamonds, a lacrosse box, ten children's play areas, three picnic shelters, two docks and several kilometres of trails.

The structures are valued at a current replacement cost of \$17 million dollars with an average annual reserve fund investment of approximately \$300,000 required to renew on a lifecycle basis (2021).

Renewal Investment over the next five years will focus on park infrastructure replacements and playground replacements. The construction of a new splash pad at Centennial Park started in 2024 and will be complete early 2025.

A Parks and Trails Master Plan will be completed in 2025. An implementation plan will be presented to community and Council for integration into the 2026 and future financial plans.

District of Central Saanich

Parks Capital Budget

	2025	2026	2027	2028	2029
Infrastructure Renewal					
Annual Park Infrastructure Program	\$ 30,000	\$ 30,000	\$ 30,000	\$ 30,000	\$ 30,000
Playground Replacements	50,000	50,000	-	-	-
Centennial Park Splash Pad	199,000	-	-	-	-
Total Investment	\$ 279,000	\$ 80,000	\$ 30,000	\$ 30,000	\$ 30,000
Funding Source					
Reserve Funds	\$ 279,000	\$ 80,000	\$ 30,000	\$ 30,000	\$ 30,000
	\$ 279,000	\$ 80,000	\$ 30,000	\$ 30,000	\$ 30,000



Fleet

The District maintains a fleet of vehicles for Administration, Public Works, Parks, Utility and Public Safety use. Average annual reserve fund investment of approximately \$1.0 million is required to renew on a lifecycle basis (2021).

Fleet renewal of vehicles at the end of their life cycle reduces vehicle breakdown, emissions and is a more cost effective method in maintaining the fleet. Each vehicle is assessed annually based on a combination of age, repair history and mileage. Fleet rightsizing is reviewed each time and if feasible, electric or hybrid vehicles are considered. The District's priority is to electrify vehicles at replacement whenever operationally feasible.

Planned fleet replacements/rightsizing for 2025 includes two Police front line vehicles, a Fire Department Brush Truck, replacement of the Street Sweeper, a Sewer Department Flush Truck, a number of front-line Yard work light and medium-duty vehicles.

The District maintains a fleet of vehicles for Administration, Public Works, Parks, Utility and Public Safety use

District of Central Saanich

Fleet Capital Budget

	2025	2026	2027	2028	2029
Infrastructure Renewal					
Police Vehicles	\$ 275,000	\$ 120,000	\$ 120,000	\$ 250,000	\$ 130,000
Fire Vehicles	907,000	120,000	1,450,000	137,000	1,450,000
Parks Vehicles	809,000	-	15,000	9,000	-
Roads Vehicles	260,000	488,000	230,000	120,000	133,000
Total Investment	\$ 2,251,000	\$ 728,000	\$ 1,815,000	\$ 516,000	\$ 1,713,000

Funding Source

Reserve Funds	\$ 2,251,000	\$ 728,000	\$ 1,815,000	\$ 516,000	\$ 1,713,000
	\$ 2,251,000	\$ 728,000	\$ 1,815,000	\$ 516,000	\$ 1,713,000

Equipment

The District also maintains a variety of equipment for Information Technology, Public Safety and Municipal Yard, with an average annual reserve fund investment of about \$620,000 (2021).

For 2025, equipment replacement will help ensure the District's servers and workstation computer equipment, and phone system remain functional and meets the District's requirements.

District of Central Saanich

Equipment Capital Budget

	2025	2026	2027	2028	2029
Infrastructure Renewal					
Server Replacement Program	\$ 67,000	\$ 222,000	\$ 42,000	\$ 42,000	\$ 42,000
Desktop Replacement Program	50,000	-	-	-	-
Phone Replacement	60,000	-	-	-	-
Tempest Eaply, Calls for Service	15,000	-	-	-	-
Maintenance Management Software	-	15,000	-	-	-
Police Equipment	93,000	45,000	65,000	75,000	25,000
Fire Equipment	100,000	25,000	25,000	-	-
	385,000	307,000	132,000	117,000	67,000

Funding Source

Reserve Funds	\$ 385,000	\$ 307,000	\$ 132,000	\$ 117,000	\$ 67,000
	\$ 385,000	\$ 307,000	\$ 132,000	\$ 117,000	\$ 67,000



Water

The District's water supply system is part of the Saanich Peninsula Water System which receives its water supply from the Capital Regional District Integrated Water System through Bear Hill Reservoir and the Alderly Pressure Reducing Valve (PRV). There are two CRD transmission mains crossing the District with 11 supply points to the municipal distribution network. The Utility provides safe drinking water for domestic, commercial, agricultural and emergency use and meets applicable firefighting standards, health standards and the Drinking Water Protection Act. Water service is also provided to both the Tsartlip and Tsawout First Nations via service agreement.

The District's water system network consists of 125 km of water mains ranging in diameter from 50 mm to 300 mm

The District's water system network consists of approximately 125 km of water mains ranging in diameter from 50 mm to 300 mm. Within the distribution network, there are ten pressure zones, two active pump stations, one reservoir, and nine PRV stations. Because the municipal water system is closely intertwined with the Saanich Peninsula Water System, some of these facilities are owned and operated by the CRD. The system also includes 4,200 metered services.

The water system is valued at a current replacement cost of approximately \$105 million dollars (2021). An average annual investment of approximately \$1.5 million is required to renew the existing system on a lifecycle basis. For 2025, the annual pipe replacement program will continue with priority replacements based on age, overall condition, and coordination with other road and underground works.

District of Central Saanich

Water Capital Budget

	2025	2026	2027	2028	2029
Infrastructure Renewal					
Vehicles and Equipment	\$ 168,000	\$ 230,000	\$ -	\$ -	\$ -
Pipe Replacement	3,800,000	2,000,000	2,500,000	2,500,000	2,500,000
Contingency	150,000	150,000	150,000	150,000	150,000
Total Investment	\$ 4,118,000	\$ 2,380,000	\$ 2,650,000	\$ 2,650,000	\$ 2,650,000
Funding Source					
Debt	\$ -	\$ -	\$ 1,000,000	\$ 1,000,000	\$ 1,500,000
Reserve Funds	4,118,000	2,380,000	1,650,000	1,650,000	1,150,000
	\$ 4,118,000	\$ 2,380,000	\$ 2,650,000	\$ 2,650,000	\$ 2,650,000

Sewer

The District's sewer utility operates a sanitary only sewer collection system in four core areas (Brentwood Bay, Saanichton, Keating Ridge and Turgoose Point) that consists of 89 kilometres of gravity sewers, 5 kilometres of force mains, 3.9 kilometres of siphons and 15 lift stations. The system is interconnected with Tsartlip First Nation and two Capital Regional District lift stations. The Tsawout First Nation operates its own system and is not connected to the District's network.

There are approximately 3,800 household and business connections and 2800 manholes. Effluent is transferred through the system to a Peninsula Unified Treatment plant operated by the Capital Regional District located in North Saanich. The cost of operating the treatment system is shared by the Peninsula municipalities and recovered by a property tax levy charged to all Central Saanich Taxpayers. The Sewer system is valued at a current replacement cost of approximately \$55 million dollars, with an average annual investment required approximately \$2.1 million (2021).

In 2025, the District is expected to complete the Brentwood Bay/Hagan Pump Stations and Force Main Project. Once completed, the project will deliver greatly improved handling of sanitary flows from Brentwood Bay and mitigate the risk of system failures. This will be the District's largest ever capital project, in excess of \$13.0 million. 2025 also includes continued sewer pump and lift station improvements at the Kirkpatrick, Devonshire, Cultra, and Butchart stations.

District of Central Saanich

Sewer Capital Budget	2025	2026	2027	2028	2029
Infrastructure Renewal					
Vehicles and Equipment	\$ 880,000	\$ -	\$ -	\$ 250,000	\$ 80,000
Pipes					
Pipe Replacement	500,000	650,000	2,000,000	2,000,000	2,000,000
Brentwood Sewer Replacement/Upgrade	7,300,000	-	-	-	-
Contingency	250,000	150,000	150,000	150,000	150,000
Delamere Stn Main	150,000	-	-	-	-
Highway 17 Flyover Main Replacement	300,000	-	-	-	-
Tsartlip I&I System Improvements	250,000	-	-	-	-
Facilities					
Kirkpatrick lift station	125,000	30,000	-	-	-
Devonshire lift station	125,000	30,000	-	-	-
Butchart Garden Lift Station	40,000	125,000	-	-	-
Cultra Lift Station	40,000	125,000	-	-	-
Total Investment	\$ 9,960,000	\$ 1,110,000	\$ 2,150,000	\$ 2,400,000	\$ 2,230,000
Funding Source					
Reserve Funds	\$ 5,342,000	\$ 1,110,000	\$ 1,150,000	\$ 1,400,000	\$ 1,230,000
Grants	1,318,000	-	-	-	-
Debt	3,300,000	-	1,000,000	1,000,000	1,000,000
	\$ 9,960,000	\$ 1,110,000	\$ 2,150,000	\$ 2,400,000	\$ 2,230,000



BACKGROUND

This section provides an overview of reserves, debt and statistical information.

Background

Reserve Funds and Accumulated Surplus

The Municipality maintains statutory and other general reserve funds for a variety of purposes. Revenues are contributed to each reserve as they are received. These revenues could include contributions from the general operating fund water utility fund and sewer utility fund for sustainable infrastructure replacement, investment income earned on the reserve balance, revenues from the sale of land, development cost charges received or other fees and contributions.

The District's reserves and surplus policy provides guidance on minimum and suggested reserve and surplus fund levels.

Accumulated surplus in the general, water and sewer utility funds is projected to remain consistent over the five-year financial plan horizon

Over the five-year financial plan reserves and surplus are projected to reduce as we plan to increase infrastructure investments over time.

Accumulated Surplus is retained to provide working capital for operations. From time to time allocations of surplus are made to fund individual projects or contributed to reserves for a defined purpose.



2024 Financial Plan Reserves Forecast & Scorecard

GENERAL FUND	Policy Target		Balance	Status	Balance	Status
	Minimum	Optimum	2023	2023	2028	2028
	2 months Expenses	6 months expenses				
Consolidated Operating Surplus (Working Capital)	3,000,000	9,000,000	6,468,931	Good	8,168,931	Good
Reserve Accounts						
	1% of revenues	2.5% Revenues				
Financial Stabilization Reserve	185,000	475,000	830,766	Optimal	830,766	Optimal
Affordable Housing Contributions	n/a	As Collected	176,500	Good	176,500	Good
Future Expenditures Reserve	100,000	As Required	1,905,027	Good	161,027	Good
Police Major Crime Reserve	200,000	400,000	413,836	Optimal	413,836	Optimal
Police Death on Duty Reserve	100,000	100,000	100,000	Optimal	100,000	Optimal
Amenity Contributions Reserve	n/a	As Collected	802,000	Good	802,000	Good
Tree Contribution Reserve	n/a	As Collected	12,800	Good	12,800	Good
Climate Leadership Reserve	100,000	500,000	884,386	Optimal	250,486	Good
Community Works Gas Tax Reserve	n/a	As Collected	6,027,179	Good	7,015,179	Good
PACE Oil to Heat Pump Program	n/a	Per Plan	320,000	N/A	240,000	N/A
General Debt Retirement Reserve	n/a	Per Plan	5,210,800	N/A	2,348,100	N/A
New Infrastructure Levy Reserve	n/a	1,000,000	239,700	Low	1,175,200	Optimal
General Conditional Contributions Reserve	n/a	As Collected	36,712	Good	36,712	Good
BH Turf Field Loan Reserve			250,000	N/A	125,000	N/A
COVID 19 Safe Restart Grant	n/a	As Collected	689,411	N/A	450,000	N/A
Reserve Funds (Statutory Reserves)						
General Vehicles and Equipment Replacement Reserve Fund	100,000	100% funded AMP	1,266,973	Good	96,473	Low
Police Vehicles and Equipment Replacement Reserve Fund	150,000	100% funded AMP	300,676	Good	25,676	Low
Fire Vehicles and Equipment Replacement Reserve Fund	100,000	100% funded AMP	1,341,662	Good	64,162	Low
Technology Replacement Reserve Fund	150,000	100% funded AMP	220,613	Good	518,613	Good
Roads Replacement Reserve Fund	500,000	100% funded AMP	307,100	Low	577,100	Good
Drainage Replacement Reserve Fund	500,000	100% funded AMP	982,588	Good	182,588	Low
Buildings Replacement Reserve	500,000	100% funded AMP	771,200	Good	1,565,700	Good
General Capital Reserve Fund	250,000	TBD	9,643,233	Good	18,702,833	Good
Growing Communities Reserve Fund	n/a	As Collected	5,607,800	N/A	-	N/A
Local Service Area Reserve Fund	n/a	Per Plan	307,990	Good	307,990	Good
Land Sale Reserve Fund	n/a	As Collected	1,497,930	Good	1,497,930	Good
			40,146,882		37,676,671	
WATER FUND						
Water Utility Replacement Reserve Fund	500,000	100% AMP	4,324,027	Good	732,527	Low
Water Utility Vehicles and Equipment Replacement Reserve Fund	100,000	100% funded AMP	200,000	Good	130,000	Good
Water Conditional Contributions Reserve	n/a	As Collected	-		-	
			4,524,027		862,527	
SEWER FUND						
Sewer Utility Replacement Reserve Fund	500,000	100% funded AMP	6,141,593	Good	3,399,493	Good
Sewer Utility Vehicles and Equipment Replacement Reserve Fund	100,000	100% funded AMP	1,453,285	Good	248,285	Good
Sewer Conditional Contributions Reserve	n/a	As Collected	80,000	Good	80,000	Good
			7,674,878		3,727,778	
TOTAL RESERVES			52,345,787		42,266,976	

Debt Management

The District uses levels of debt servicing to supplement reserve fund investment financing of large capital projects and in periods of major replacement.

Current debt financing has been used for the following projects:

East Saanich Road Improvements	\$2,333,333	(repaid 2026)
Fire Station 1	\$8,895,700	

Debt Financing will likely be required for water, sewer and facilities infrastructure if grants from senior levels of government are not received.

2024 Debt Bylaws Approved:

Brentwood Bay Sewer Replacement	\$3,000,000
Wallace Drive Bike Lane	\$1,070,000
Keating Road Flyover Improvements	\$2,500,000
Hovey Road Lot A Purchase	\$3,690,000

Current Debt Servicing Projection (excluding facilities replacement):

	2025	2026	2027	2028	2029
Debt Service	\$780,700	\$1,114,600	\$1,339,400	\$1,475,800	\$1,637,900

Future Debt Required to Fund Infrastructure Over Next Five Years:

Roads	\$ 4.3 million
Water	\$ 3.5 million
Sewer	<u>\$ 6.3 million</u>
	\$14.1 million

The District is currently investigating upgrading or replacing major facilities such as the municipal hall site, and Municipal Works Yard. Should either of these move forward, debt financing will be required.

Operating Fund Five Year Estimates

The Municipality is required by the Community Charter Act to adopt a five-year financial plan bylaw on or before May 15. This plan includes five-year operating estimates. Given the dynamic nature of the municipal environment, five-year estimates are prepared on a broad-brush basis with adjustments made for significant cost factors where they are known with some certainty.

The net budget funded from property taxation is projected to increase from \$23.9 million in 2025 to \$29.3 million in 2029 or an average 6.0% increase to the average homeowner. This includes a 1.25% increase for infrastructure replacement and 0.5% for new infrastructure on average.

District of Central Saanich General Operating Budget Summary

General Operating Revenue	2025 Budget	2026 Budget	2027 Budget	2028 Budget	2029 Budget
Municipal property taxes	\$ 23,932,300	\$ 25,721,200	\$ 26,872,000	\$ 28,114,600	\$ 29,319,300
Penalties and interest	1,165,500	1,168,500	1,171,600	1,174,700	1,177,900
Grants in lieu of taxes	413,500	420,800	428,500	436,600	445,200
Grants	1,267,000	1,805,000	889,200	889,200	889,200
Sale of services	333,400	340,600	348,100	355,700	363,600
Police Revenues	1,442,000	1,478,300	1,512,300	1,545,300	1,579,400
Fire Department Revenue	377,300	381,900	396,000	410,600	425,900
Planning Revenue	938,100	938,500	988,800	988,900	989,000
Engineering Revenue	182,000	182,000	182,000	182,000	182,000
Municipal Yard Revenues	130,100	131,800	133,500	135,200	137,000
Other	39,000	-	-	-	-
Capital reserves used for debt	112,500	283,100	1,893,000	2,543,000	2,543,000
Reserves used for Projects and Operating	2,588,000	942,000	764,200	347,500	250,800
Transfer from Utility Operating	658,900	685,200	712,700	741,200	770,800
Total General Operating Revenue	\$ 33,579,600	\$ 34,478,900	\$ 36,291,900	\$ 37,864,500	\$ 39,073,100

General Operating Expenses

Core Operating Expenses - General

Administration Services	\$ 1,364,000	\$ 1,201,800	\$ 1,219,100	\$ 1,245,000	\$ 1,272,100
Finance	1,154,500	1,236,000	1,273,200	1,311,300	1,344,400
Information Technology	1,020,100	1,057,100	1,074,500	1,092,300	1,110,500
Police Service	8,207,700	8,748,500	9,189,600	9,492,500	9,807,400
Fire	2,961,600	3,191,900	3,282,600	3,374,700	3,468,600
Facilities	614,700	644,100	673,300	693,800	715,200
Planning and Building Services	1,951,100	2,007,200	2,065,200	2,123,800	2,178,900
Community Services	2,491,400	2,717,800	2,734,300	2,841,400	2,943,100
Engineering	1,690,800	1,774,600	1,830,700	1,883,300	1,937,100
Municipal Yard	1,918,500	1,914,700	1,960,000	2,005,400	2,051,800
Parks & Facilities	1,509,300	1,549,800	1,589,800	1,631,300	1,673,200
Special Projects	2,481,800	880,900	605,000	185,000	85,000
Debt Servicing	717,100	817,800	2,312,800	2,929,300	2,879,000
Transfer to Reserves - General	5,497,000	6,736,700	6,481,800	7,055,400	7,606,800
Total General Operating Expense	\$ 33,579,600	\$ 34,478,900	\$ 36,291,900	\$ 37,864,500	\$ 39,073,100

Projects and Initiatives Five Year Estimates

Annual projects and strategic initiatives are developed through service reviews and studies as well as strategic planning. Currently these initiatives are funded through operating reserves as annual surplus allows.

District of Central Saanich

Projects and Initiatives Budget Summary

	2025	2026	2027	2028	2029
Infrastructure Renewal					
Administration	\$ 102,000	\$ 40,000	\$ 175,000	\$ -	\$ -
Finance	25,000	75,000	-	-	-
Corporate Services	140,000	55,000	65,000	35,000	35,000
Planning and Building	457,100	295,900	215,000	100,000	-
Climate Leadership	279,000	50,000	140,000	50,000	50,000
Engineering	415,000	165,000	-	-	-
Buildings	520,000	-	-	-	-
Fire	543,700	200,000	10,000	-	-
Water	95,000	-	-	-	-
Sewer	95,000	-	-	-	-
	\$ 2,671,800	\$ 880,900	\$ 605,000	\$ 185,000	\$ 85,000

Funding Source

Reserve Funds	\$ 2,160,800	\$ 680,900	\$ 605,000	\$ 185,000	\$ 85,000
DCC Funding	99,000				
Grants	412,000	200,000	-	-	-
	\$ 2,671,800	\$ 880,900	\$ 605,000	\$ 185,000	\$ 85,000



**District of Central Saanich
Operating Budget - Projects and Initiatives**

Finance

Asset Management Plan Update

2025	2026	2027	2028	2029
\$ 25,000	\$ 75,000	\$ -	\$ -	\$ -

Administration

OH&S Program Improvement

35,000	-	-	-	-
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Work Force Planning

-	-	75,000	-	-
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Diversity, Equity and Inclusion Framework

37,000	-	-	-	-
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Human Resources Systems Update

-	40,000	-	-	-
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Employee Survey

15,000	-	-	-	-
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WSBC COR Certification

-	-	100,000	-	-
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Mgmt Compensation Review

15,000	-	-	-	-
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Corporate Services

Community Amenities and Art

10,000	10,000	10,000	10,000	10,000
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Food Hub Feasibility

-	-	-	-	-
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Façade Improvements Program

-	-	-	-	-
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Sign Strategy Development

-	-	-	-	-
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Age Friendly Community Implementation

5,000	5,000	5,000	5,000	5,000
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Accessibility Plan Implementation

45,000	20,000	20,000	20,000	20,000
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Customer Service Strategy

-	-	-	-	-
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Public Engagement Framework

-	-	-	-	-
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Economic Development & Tourism Website

-	-	10,000	-	-
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First Nations MOU Development

80,000	-	-	-	-
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Accessibility Plan Update

-	20,000	-	-	-
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Electronic Records Management Review

-	-	20,000	-	-
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Engineering

Engineering Standards Update

80,000	20,000	-	-	-
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Storm Management Plan

80,000	-	-	-	-
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Dock Assessments

20,000	-	-	-	-
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Bridge Inspections

50,000	-	-	-	-
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Transportation Master Plan Update

120,000	-	-	-	-
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ACC and DCC Bylaw Update

65,000	145,000	-	-	-
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Facilities

Facilities Redevelopment Feasibility

520,000	-	-	-	-
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Continued on next page.

**District of Central Saanich
Operating Budget - Projects and Initiatives**

Planning and Building

Development Permit Area Guidelines	30,000	-	-	-	-
Accessory Dwelling Unit Review	-	-	-	-	-
Rural Zones Review	130,000	-	-	-	-
District Lands Analysis	-	20,000	20,000	-	-
Explore Keating Land Use Options	30,000	-	-	-	-
Business Improvement Area Study	-	-	30,000	-	-
Land Development Analysis	-	-	-	-	-
Parking Standards Review	-	-	-	-	-
Economic Development & Childcare	-	-	-	-	-
Building Bylaw Update	20,000	-	-	-	-
Land Use Bylaw Update	-	-	-	-	-
Farmstand Guidelines	-	20,000	-	-	-
Agricultural Area Plan Update	-	50,000	50,000	-	-
Provincial Housing Initiatives Implementation*	197,100	67,900	-	-	-
Amenity Contribution Bylaw	-	-	-	-	-
Parks Planning	50,000	-	-	-	-
Accessory Dwelling Incentive Program	-	115,000	100,000	100,000	-
Business License on-line Portal	-	23,000	-	-	-
Saanich Pen Hospital Rezoning	-	-	10,000	-	-
Bylaw Enforcement Education	-	-	5,000	-	-

Climate Leadership

Oil to Heat Pump Program	-	-	-	-	-
Tree Canopy Study	-	-	-	-	-
Energy and Emmissions Strategy	-	-	-	-	-
Natural Assets Inventory	109,000	-	-	-	-
Climate Leadership Plan Update	-	-	40,000	-	-
Environmental Monitoring Program	-	-	50,000	-	-
Maber Flats Management Plan	55,000	-	-	-	-
Energy Efficiency Retrofits Program	115,000	50,000	50,000	50,000	50,000
Zero Carbon and Energy Step Code Implementation	-	-	-	-	-

Fire Department

Firesmart Program*	200,000	200,000	-	-	-
Fire Department Master Plan	3,000	-	-	-	-
Community Wildfire Resiliency Plan	-	-	-	-	-
First Responders Health & Wellness Program	15,000	-	-	-	-
Nex Gen 911 Public Education	45,000	-	-	-	-
Emergency Response Plan Update	6,700	-	-	-	-
Fire EOC Excercises	32,000	-	10,000	-	-
Fire Climate Adaptation Grant	219,000	-	-	-	-
First Nations Engagement	23,000	-	-	-	-

Water

Water Master Plan Update	95,000	-	-	-	-
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Sewer

Sewer Master Plan update	95,000	-	-	-	-
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Total	\$ 2,671,800	\$ 880,900	\$ 605,000	\$ 185,000	\$ 85,000
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* These projects include temporary staffing

NOTE: Strategic Implementation Plan projects not budgeted for above will be completed within general operations and budget.

Water Utility Fund Five Year Estimates

The net budget funded from water utility charges is projected to increase from \$6.8 million to \$8.2 million in 2028 or an average 5.0% increase to the average homeowner. This includes increases in operations, CRD bulk water purchases, and increases for infrastructure replacement funding.

District of Central Saanich Water - Operating Budget

Funding	2024 Budget	2024 Forecast	2025 Budget	Change \$	Change %	2026 Budget	2027 Budget	2028 Budget	2029 Budget
Water Sales & Connections	\$ 6,662,700	\$ 6,613,600	\$ 6,996,100	\$ 333,400	5.0%	\$ 7,357,300	\$ 7,741,200	\$ 8,114,900	\$ 8,508,800
Investment Income	150,000	150,000	135,000	(15,000)	-10.0%	120,000	100,000	100,000	100,000
Total Funding	\$ 6,812,700	\$ 6,763,600	\$ 7,131,100	\$ 318,400	4.7%	\$ 7,477,300	\$ 7,841,200	\$ 8,214,900	\$ 8,608,800
Operating Expenses									
Administration	\$ 505,200	\$ 611,100	\$ 606,300	101,100	20.0%	\$ 629,400	\$ 653,800	\$ 678,000	\$ 703,100
Maintenance	749,400	673,800	676,800	(72,600)	-9.7%	713,200	730,000	747,400	764,900
Bulk Water Purchases	4,425,900	4,362,900	4,656,000	230,100	5.2%	4,888,800	5,133,200	5,386,900	5,659,400
3rd Party Connections	41,400	40,100	44,200	2,800	6.8%	45,500	46,100	46,800	47,900
Fleet	90,800	57,600	97,800	7,000	7.7%	100,400	103,100	105,800	108,500
Capital reserves used for debt	-	-	-	-	0.0%	-	(84,900)	(169,900)	(297,400)
Debt Payments	-	-	-	-	0.0%	-	84,900	169,900	297,400
Transfer to Reserves	1,000,000	1,018,100	1,050,000	50,000	5.0%	1,100,000	1,175,000	1,250,000	1,325,000
Total Operating Expenses	\$ 6,812,700	\$ 6,763,600	\$ 7,131,100	\$ 318,400	4.7%	\$ 7,477,300	\$ 7,841,200	\$ 8,214,900	\$ 8,608,800

Sewer Utility Fund Five Year Estimates

The net budget funded from sewer utility charges is projected to increase from \$2.4 million to \$3.0 million in 2029, or a 6.0% increase to the average homeowner. This includes increases in operations and for infrastructure replacement funding each year.

District of Central Saanich Sewer - Operating Budget

Revenue	2024 Budget	2024 Forecast	2025 Budget	Change \$	Change %	2026 Budget	2027 Budget	2028 Budget	2029 Budget
Sale of Service	\$ 2,171,800	\$ 2,122,900	\$ 2,394,000	\$ 222,200	10.2%	\$ 2,610,800	\$ 2,759,600	\$ 2,899,300	\$ 3,034,900
Investment Income	160,000	160,000	130,000	(30,000)	-18.8%	100,000	90,000	90,000	90,000
Total Revenue	\$ 2,331,800	\$ 2,282,900	\$ 2,524,000	\$ 192,200	8.2%	\$ 2,710,800	\$ 2,849,600	\$ 2,989,300	\$ 3,124,900
Operating Expenses									
Sewer Administration	\$ 377,000	\$ 356,400	\$ 320,300	\$ (56,700)	-15.0%	\$ 396,800	\$ 411,500	\$ 426,500	\$ 442,200
General Maintenance	804,100	655,500	838,700	34,600	4.3%	798,000	818,100	837,800	857,700
Capital reserves used for debt	-	-	(63,600)	-	0.0%	(296,800)	(381,700)	(466,600)	(551,500)
Debt Payments	-	-	63,600	63,600	0.0%	296,800	381,700	466,600	551,500
Transfer to reserves - Sewer	1,150,700	1,271,000	1,365,000	214,300	18.6%	1,516,000	1,620,000	1,725,000	1,825,000
Total Operating Expenses	\$ 2,331,800	\$ 2,282,900	\$ 2,524,000	\$ 255,800	8.2%	\$ 2,710,800	\$ 2,849,600	\$ 2,989,300	\$ 3,124,900

Both the Water and Sewer Utilities will be affected by future planning initiatives including corporate strategic planning in 2023, Water and Sewer masterplan updates scheduled for 2025, and update of the District's long-term asset management and related financial strategies again in 2026 for 2027 implementation.

Statistics

Taxable Property Assessments 2020-2024

	2020	2021	2022	2023	2024
Residential	4,801,132,406	5,035,528,083	6,243,391,031	7,084,280,072	7,118,278,959
Utilities	1,199,200	1,234,500	1,725,800	2,080,200	1,979,000
Light Industry	112,953,500	114,899,600	129,028,500	139,924,900	152,233,000
Business/Other	570,887,583	573,727,781	630,724,700	690,882,079	731,975,300
Recreational/Non Profit	30,434,100	31,054,300	37,956,200	38,618,000	37,654,000
Farm	7,060,009	7,122,363	6,844,146	6,824,718	6,779,450
	<u>5,523,666,798</u>	<u>5,763,566,627</u>	<u>7,049,670,377</u>	<u>7,962,609,969</u>	<u>8,048,899,709</u>

New Construction 2020-2024

	2020	2021	2022	2023	2024
Construction Permits	280	363	303	286	TBD
Construction Value (\$Millions)	29,437,000	55,203,981	75,237,065	74,422,044	TBD
New Construction Taxable Assessment	95,280,618	23,361,626	38,307,897	50,502,677	51,488,494
Taxes Generated from New Growth	301,189	75,622	93,716	84,627	110,092

Property Tax Rates 2020-2024*

	2020	2021	2022	2023	2024
Municipal (including Police, Infrastructure, Debt, Library)					
Residential	2.88578	2.84232	2.41786	2.26238	2.43186
Utilities	13.88969	14.33525	13.68775	13.10055	13.21464
Light Industry	4.40854	4.46339	4.15905	4.03530	4.01572
Business/Other	5.55587	5.73410	5.47510	5.24022	5.28585
Recreational/Non-Profit	6.49404	6.55341	5.59668	4.95110	5.34372
Farm	4.56504	4.67986	4.92978	5.19642	5.57462
Total (including School, Regional & Other)					
Residential	5.44326	5.36380	4.52785	4.26571	4.58767
Utilities	33.27654	33.76719	32.45483	31.41973	31.42048
Light Industry	8.57201	11.42545	10.41512	10.03779	10.44766
Business/Other	9.92609	12.91928	12.00256	11.48282	11.97184
Recreational/Non-Profit	9.66640	11.34424	9.68755	8.75304	9.43137
Farm	9.90216	9.99607	10.27529	10.72856	11.19506

*Rates per \$1,000 of Assessed Value.

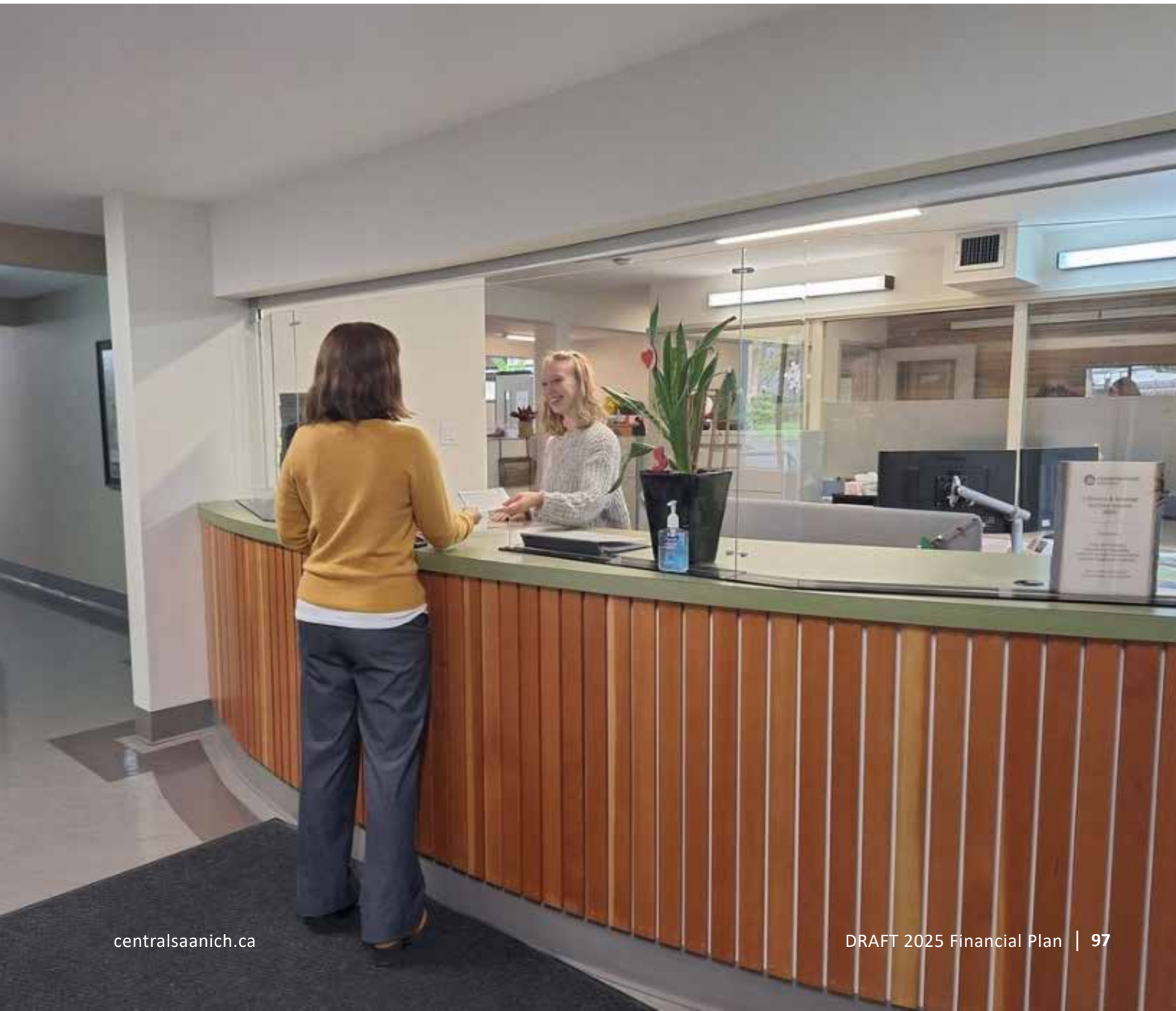
Property Tax Revenue 2020-2024*

	2020	2021	2022	2023	2024
Municipal	17,761,731	18,364,565	19,358,957	20,456,271	22,026,749
BC Assessment	283,944	289,339	300,866	322,731	335,964
Regional District	6,234,538	6,511,299	6,614,601	6,781,640	7,126,373
Municipal Finance Authority	1,323	1,372	1,651	1,856	1,889
Transit	1,565,684	1,573,060	1,673,005	2,023,839	2,948,788
School	7,378,916	9,464,666	9,900,893	10,799,249	11,328,716
Total Current Taxes Levied	33,226,136	36,204,301	37,849,973	40,385,586	43,768,479
Current Taxes Collected	32,962,936	35,966,420	37,514,157	40,076,563	43,390,968
Percentage	99.2%	99.3%	99.1%	99.2%	99.1%

Principal Corporate Taxpayers 2024

Property Number	Property Owner
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TBD	
-----	--



Debt and Debt Servicing - Outstanding Balances (in Thousands) 2020-2024*

	2020	2021	2022	2023	2024
East Saanich Road Renewal	993	821	640	452	
Fire Hall	7,340	7,078	6,807	6,526	
Total	8,333	7,899	7,447	6,978	
Long Term Debt Per Capita	454	426	402	377	
Total Debt Per Capita	454	426	402	377	
Annual Long Term Debt Servicing	656	624	611	611	
Debt Servicing Limit	7,440	7,807	8,218	9,118	
% Used	13%	8%	7%	7%	
Debt Service Capacity Available	6,520	7,183	7,607	8,507	

TBD

*Annual Long-Term Debt Servicing, Debt Servicing Limit, and Debt Service Capacity Available, (in Thousands).



Community Grants, Service Contracts, Leases and Permissive Tax Exemptions 2024

Organization	Grant	Service Contract	Lease	Tax Exemption	Total
TBD					



Summary of Financial Results

(in thousands)	2020	2021	2022	2023	2024
FINANCIAL POSITION					
Financial Assets	\$ 53,959	\$ 58,735	\$ 63,995	\$ 75,335	
Liabilities	24,144	22,762	22,888	24,340	
Net Financial Assets/(Debt)	29,815	35,973	41,107	50,995	-
Non-financial Assets	90,726	90,137	91,367	94,063	
Accumulated Surplus, End of year	\$ 120,541	\$ 126,110	\$ 132,474	\$ 145,058	\$ -
STATEMENT OF OPERATIONS					
Revenue	\$ 34,789	\$ 34,507	\$ 35,557	\$ 44,020	
Expenses	27,016	28,938	29,193	31,436	
Annual Surplus/(Deficit)	7,773	5,569	6,364	12,584	-
Accumulated Surplus, beginning of year	112,768	120,541	126,110	132,474	
Accumulated Surplus, end of year	\$ 120,541	\$ 126,110	\$ 132,474	\$ 145,058	\$ -
ACCUMULATED SURPLUS					
Tangible Capital Assets	\$ 81,674	\$ 81,538	\$ 83,127	\$ 85,550	
Reserves	30,994	36,640	41,248	52,345	
Operating Surplus/(Deficit)	7,873	7,932	8,099	7,163	
Accumulated Surplus, end of year	\$ 120,541	\$ 126,110	\$ 132,474	\$ 145,058	\$ -

TBD



Consolidated Revenue by Source

(in thousands)	2020	2021	2022	2023	2024
Property Taxation	\$ 18,157	\$ 18,875	\$ 19,869	\$ 20,981	
Sales of Services	9,779	12,122	11,240	12,475	
Government Transfers	4,838	2,343	2,146	7,096	
Investment Income	1,066	284	1,448	2,778	
Developer Contributions	803	606	652	660	
Other	146	277	202	30	
	<u>\$ 34,789</u>	<u>\$ 34,507</u>	<u>\$ 35,557</u>	<u>\$ 44,020</u>	<u>\$ -</u>
					TBD

Consolidated Expenses by Function

(in thousands)	2020	2021	2022	2023	2024
General Government	\$ 2,962	\$ 2,888	\$ 3,055	\$ 3,633	
Protective Services	9,272	9,949	10,560	11,373	
Transportation Services	4,487	4,806	4,285	4,427	
Environmental and Development S	634	678	649	810	
Parks and Cultural Services	2,807	3,253	3,551	3,831	
Water Utility	5,237	5,550	5,615	5,831	
Sewer Enterprise	1,122	1,165	1,135	1,066	
Other Fiscal Servcies	495	649	343	465	
	<u>\$ 27,016</u>	<u>\$ 28,938</u>	<u>\$ 29,193</u>	<u>\$ 31,436</u>	<u>\$ -</u>
					TBD

Consolidated Expenses by Object

(in thousands)	2020	2021	2022	2023	2024
Salaries, Wages & Benefits	\$ 12,886	\$ 13,923	\$ 14,729	\$ 15,948	
Supplies, Materials & Other	5,497	5,625	5,588	5,991	
Contracted Services	5,190	5,806	5,592	6,218	
Other	331	290	316	511	
Amortization of Tangible Assets	3,112	3,294	2,968	2,768	
	<u>\$ 27,016</u>	<u>\$ 28,938</u>	<u>\$ 29,193</u>	<u>\$ 31,436</u>	<u>\$ -</u>
					TBD

Acquisition of Tangible Capital Assets

(in thousands)	2020	2021	2022	2023	2024
Land	\$ -	\$ -	\$ -	\$ -	
Land Improvements	40,975	104,598	469,188	277,682	
Buildings	-	484,764	329,335	807,186	
Equipment and Vehicles	645,316	655,520	345,842	1,023,694	
Roads Infrastructure	1,226,001	675,239	987,296	1,275,432	
Drainage Infrastructure	116,331	513,708	130,383	280,134	
Sewer Infrastructure	21,600	98,892	243,651	19,975	
Water Infrastructure	477,528	40,000	1,669,389	1,265,595	
Other Assets	54,344	152,316	83,586	492,283	
	\$ 2,582,095	\$ 2,725,037	\$ 4,258,670	\$ 5,441,981	\$ -

TBD

Glossary

A

Accrual: An accounting method which measures the financial performance and position of an organization by recognizing economic events when they happen, regardless of when the related cash actually changes hands.

Appropriated: When a fund is appropriated, it is subject to certain restrictions on what its assets can be used for.

Asset: Anything you own that has monetary value plus any money you are owed.

B

Balanced budget: A financial plan where current revenue, including transfers from operating reserves, equals current operating expenditures.

C

Capital asset: General capital assets are those in excess of \$10,000 with a useful life of two or more years (e.g., land, buildings).

Capital budget: A financial plan outlining projected expenditures on capital assets during a given fiscal period.

Capital project: Creation or improvement of infrastructure assets.

Carbon footprint Amount of carbon dioxide (CO₂e) that is emitted by the municipality.

Community charter: The provincial legislation governing local governments. This legislation replaced the Local Government Act in 2003.

Council: The six councillors elected at large that represent the municipality and the Mayor as a whole.

D

Development cost charge: (DCC) A fee paid by a developer to help fund cost related to developing a property. Often these fees are used for parks and streets, and for infrastructure used to provide water, sanitary sewer and storm drainage services.

Development permit: A permit that allows development of a property subject to certain conditions such as the timing or sequence of construction, density of development, alteration of specific requirements of the zoning of the property etc.

F

Fee: A fee is a charge to recover the cost of providing a service. Financial plan This term is used interchangeably with “budget”.

Full-time equivalent (FTE) staff: A statistic used to compare staffing levels between departments or organizations, and is calculated by dividing the total number of hours one full-time staff member is scheduled to work in a year.

Fund: A pool of money normally set apart for a specific purpose.

Fund balance: The excess of assets over liabilities in a fund.

G **GHG:** Green House Gases are gasses generated from fossil fuel burning, released into the atmosphere and linked to climate change.

Grant Funds: given to an organization from another organization (senior government to local government) which may have conditions attached to it and require specific spending to occur or goal to be accomplished in order to retain the funds.

I **Infrastructure:** Physical structures that form the foundation for development. Infrastructure includes: wastewater and waterworks, electric power, communications, transit and transportation facilities and oil and gas pipelines and associated facilities.

L **Liability:** A loan, expense, or any other form of claim on the assets of an entity that must be paid or otherwise honoured by that entity.

O **Operating budget:** A financial plan outlining projected revenue and expenditures for the on-going, day-to-day activities of an organization during a given fiscal period.

R **Revenue:** The money collected in exchange for providing a product or service.
RFP: A Request For Proposal is issued at an early stage in a procurement process, where an invitation is presented for suppliers to submit a proposal on a commodity or service.

S **Sanitary sewer:** The sewage system that carries substances requiring sanitation treatment.

Sustainability: In terms of community development, sustainability is that which meets the needs of the present without compromising the ability of future generations to meet their own needs

T **Tax:** A compulsory financial contribution imposed by a government to raise revenue.

U **Utility:** A business organization performing a public service and subject to special governmental regulation.

Utility tax: A financial contribution imposed by Provincial legislation to substitute taxation based on assessment for applicable utility companies. Tax calculation based on gross revenues.

Funding Structure

The accounting policies of the District conform to generally accepted accounting principles in Canada; the Consolidated Financial Statements are prepared as prescribed by the Public Sector Accounting Board (PSAB) of the Canadian Institute of Chartered Professional Accountants.

The District uses specific funds to account for its revenues and expenditures. The revenue in each fund may be spent only for the purpose specified in the fund. Each fund belongs to one of three categories: operating, capital or reserves:

- Operating funds are used for day-to-day operations.
- Capital funds pay for physical assets with a life of more than two years.
- Capital reserve funds accumulate revenue and interest that will be used to pay for capital replacement in future years.

All funds are appropriated for specific purposes as follows:

General Operating Fund – used to account for all general operating revenues and expenses of the municipality other than water and sewer operations.

Water Operating Fund – provides for all revenues and expenses related to the operation of the municipal water system. Revenues are collected through water billing based on volume of water consumed.

Sewer Operating Fund – community sewage disposal system revenues and expenses are accounted for separately in this fund. Revenues are primarily recovered from consumption based utility billings.

General, Water and Sewer Capital Fund (Capital Programs) – used to account for all capital expenditures.

Statutory Reserve Fund – used to account for all statutory reserve revenues and transfers.

Use of Funds by Department

Department	Operating Fund			Capital Fund			Reserve Fund	
	G	W	S	GC	WC	SC	R	
General Government	✓			✓			✓	
Police Services	✓			✓			✓	G - General
Fire Services	✓			✓			✓	W - Water
Transportation Services	✓			✓			✓	S - Sewer
Environmental Development Services	✓			✓				GC - General Capital
Parks and Cultural Services	✓			✓			✓	WC - Water Capital
Water Enterprise		✓			✓		✓	SC - Sewer Capital
Sewer Enterprise			✓			✓	✓	R - Reserves
Other Fiscal Services	✓							

Financial Policies and Plans

Sustainable Purchasing Policy Summary

The authority to make purchasing decisions and to bind the Corporation contractually rests with Council unless delegated by bylaw. The District's Delegated of Authority Bylaw No. 2060, 2020 delegates authority to specific staff within limits.

The District's Purchasing Policy sets out purchasing limits and processes for staff. Additionally, the policy outlines procedures for asset disposal.

Reserves and Surplus Policy

The Community Charter empowers Council to establish, by Bylaw, reserve funds. These reserve funds may not be spent except for the specified reserve fund purposes, as outlined by the Bylaw. Use of funds is authorized via the annual Financial Plan Bylaw. In late 2019, Council adopted the Reserves and Surplus Policy that identifies the guiding principles, objectives, and identifies reserve funds (by Bylaw) and reserve accounts (by policy or practice).

Operating surplus, operating reserves, and statutory reserves are identified in the Policy with minimum and optimal levels, funding source, and rationale.

For more information on fund balances please see the 2024 Financial Plan Reserves Forecast and Scorecard on page 88.

Investment Policy

In 2017 Council adopted the District's Investment Policy, wherein section 183 of the Community Charter lists the security types the District may invest in. These include:

1. Securities of the Municipal Finance Authority (MFA)
2. Pooled investment funds under Section 16 of the Municipal Finance Authority Act
3. Securities of Canada or of a province
4. Securities guaranteed for principal and interest by Canada or by a province
5. Securities of a municipality, regional district, or greater board
6. Investments guaranteed by a Chartered bank
7. Deposits in a savings institution or non-equity membership shares of a credit union.

The Policy identifies primary objects and care as follows:

Objects and Principals

1. Preservation of Capital
2. Liquidity
3. Return on investment
4. Socially Responsible Investing

Standard of Care

1. Prudence
2. Ethics and Conflict of Interest
3. Delegation of Authority
4. Competitive Bids

Asset Management Plan and Long-Term Financial Strategy

In 2022, Council adopted a five-year update of the District's Asset Management Plan and Long-Term Financial Strategy. The plan summarizes the District's owned assets, how much they are to replace, when they need to be replaced, and how much needs to be invested in the assets. The Plan is a tool for both Council and Staff to inform long-term financial planning, decisions on funding levels, help communicate on service levels and funding, and identify areas of improvement on asset data and management processes.

The Long-Term Financial Strategy looks at current annual replacement funding compared to targeted funding levels identified in the Plan and creates a strategy to increase funding trajectory to targeted levels over time. Currently the strategies in place will reach targeted levels for general, water, and sewer funding in 2032, or a fifteen-year plan from implementation in 2017.

The Plan and Strategy create increased resiliency in the management of the District's assets and their future replacement.

Tangible Capital Assets Accounting and Reporting

In 2019 Council adopted a Tangible Capital Assets Accounting and Reporting policy to support organizational decision making, provide enhanced reporting and increased transparency to the organization, the public and other stakeholders.

The purpose of this policy is to provide direction for the recognition, recording and reporting of Tangible Capital Assets on a consistent basis in accordance with Public Sector Accounting Standards. This policy will assist the District to strategically manage, invest and plan for sustainable municipal infrastructure by:

- measuring and reporting the full cost of the District's operations;
- ensuring all tangible capital asset acquisitions are approved;
- ensuring clear guidance, training and support is provided to departments;
- supporting stewardship of the District's tangible capital assets; and by
- supporting the efficient and effective use of the District's tangible capital assets.

The Policy provides guidance on valuation, asset useful lives, and capitalization threshold by asset classification.

Expense Reimbursement Policy

In 2017 Council adopted a new Travel and Expense Reimbursement Policy. This Policy governs reimbursement for staff travel and accommodation for work-related purposes. The Policy objective is to ensure travel is appropriately authorized, care has been exercised to minimize costs, and employees are fairly reimbursed for out-of-pocket expenses.

Property Tax Exemption Policy

A Permissive Tax Exemption Policy was adopted by Council in 2022. The policy identifies Section 165 of the Community Charter as the legislation for granting exemptions, organizations that can be provided grants (nature of organization and use of the land), the annual approval process, eligibility criteria, and duration and conditions of an exemption.

In addition, the policy identifies the maximum total of current year exemptions that can be approved for the subsequent year, as not to exceed 1.5% of the current year's total budgeted property tax requisition. In the case where the total calculated permissive exemption values for the subsequent year exceed 1.5% of the current year's tax requisition, all permissive exemptions would be proportionately reduced.

Grant in Aid Policy

A Grant in Aid Program Policy has been in place since 1991 and was last updated in 2019. The Policy's criteria can be summarized as follows:

- Section 263(1) (c) of the Local Government Act allows local governments to provide assistance for the purpose of benefitting the community;
- The program is for modest community grant funding of up to \$1,000 to eligible non-profit societies and other community organizations benefiting the municipality;
- The program is specifically intended for seed funding to help establish new programs or complete special projects, and not to fund expenses such as general operations, administration, competitions, travel or building maintenance projects.
- All grants are subject to the availability of funding within the current annual operating budget.

Budget Bylaw

Schedule "A"

"Five Year Financial Plan Bylaw No. xxxx, 2025" Corporation of the District of Central Saanich 2025-2029 Five Year Financial Plan

	2025	2026	2027	2028	2029
Revenue					
Municipal property taxes	\$ 23,952,300	\$ 25,741,200	\$ 26,892,000	\$ 28,134,600	\$ 29,339,300
Grants in lieu of taxes	413,500	420,800	428,500	436,600	445,200
Sale of services	2,382,300	2,432,100	2,489,400	2,546,300	2,605,400
Permits, licenses and interest	2,186,100	2,189,500	2,242,900	2,246,100	2,249,400
Government transfers	2,585,000	1,305,000	889,200	889,200	889,200
Water utility - revenue	7,131,100	7,477,300	7,841,200	8,214,900	8,608,800
Sewer enterprise revenue	2,524,000	2,710,800	2,849,600	2,989,300	3,124,900
Contributions and donations	1,399,000	500,000	-	-	-
Total revenue	42,573,300	42,776,700	43,632,800	45,457,000	47,262,200
Expenses					
General government	\$ 5,985,800	\$ 6,171,600	\$ 6,261,700	\$ 6,442,600	\$ 6,614,500
Protective	11,169,300	11,940,400	12,472,200	12,867,200	13,276,000
Transportation	3,609,300	3,689,300	3,790,700	3,888,700	3,988,900
Environmental development	1,951,100	2,007,200	2,065,200	2,123,800	2,178,900
Parks	1,509,300	1,549,800	1,589,800	1,631,300	1,673,200
Projects and initiatives	2,671,800	880,900	605,000	185,000	85,000
Water utility	6,081,100	6,377,300	6,699,700	7,031,900	7,401,100
Sewer enterprise	1,159,000	1,194,800	1,229,600	1,264,300	1,299,900
Amortization	3,300,000	3,300,000	3,300,000	3,300,000	3,300,000
Total expenses	37,436,700	37,111,300	38,013,900	38,734,800	39,817,500
Accounting surplus (deficit)	5,136,600	5,665,400	5,618,900	6,722,200	7,444,700
Reserves, Capital and Debt					
Capital expenditures	\$ (26,989,700)	\$ (29,436,600)	\$ (47,446,600)	\$ (18,170,700)	\$ (8,715,100)
Debt	(780,700)	(1,114,600)	(2,779,400)	(3,565,800)	(3,727,900)
Equity for amortization	3,300,000	3,300,000	3,300,000	3,300,000	3,300,000
Reserves used for capital	18,917,100	29,160,200	20,684,800	5,841,800	6,391,000
Reserves used for capital-Debt	176,100	579,900	2,359,600	3,179,500	3,391,900
Reserves used for operating	557,200	261,100	159,200	162,500	165,800
Reserves and surplus used for projects	2,160,800	680,900	605,000	185,000	85,000
Debt proceeds	6,570,000	-	27,000,000	12,500,000	2,500,000
Transfer to reserves	(9,047,400)	(9,096,300)	(9,501,500)	(10,154,500)	(10,835,400)
Total Budget for the Year	-	-	-	-	-

A photograph of two young boys swinging on a green metal swing set in a park. The boy in the foreground is wearing an orange t-shirt and blue jeans, while the boy behind him is wearing a grey hoodie and dark pants. A third child in a pink jacket is partially visible on the right. The ground is covered in wood chips, and there are trees in the background. A dark red diagonal graphic element is in the top left corner.






APPENDICES

These appendices outline the Strategic Implementation Plan by non-capital projects start year, and also detail the Workforce Plan funding sources. Additionally, changes made to the 2024 Financial Plan are presented.

APPENDIX A: Strategic Implementation Plan (SIP) - Projects (Non-Capital)

2024-2027 Strategic Implementation Plan								
START	PROJECT	TARGET						
			PRIORITY AREAS IMPACTED					
2022	Oil to Heat Pump Program	2025		●			●	●
2022	Complete Service Agreement Renewal with First Nations	2025			●			●
2022	Work in partnership with the S'ÁUTW and WJOLELP First Nations to advance SENCOTEN place naming in locations of cultural significance	2025	●		●			
2022	FireSmart Program	2026			●		●	●
2023	Develop strategy for renewal of redevelopment of Municipal Facilities	2027	●	●			●	●
2023	Façade Improvement Program	2024				●		
2023	Develop and implement a Central Saanich focused Customer Service Strategy	2024			●		●	●
2023	Implement Wayfinding Strategy	2024	●		●			
2023	Bridge Inspections	2025	●		●		●	●
2023	Water Usage Review	2025						●
2023	Advance bylaw, policy and land use changes to support economic development and childcare	2024			●	●		●
2023	Conduct accessory dwelling unit review on ALR and Rural Lands	2024		●		●		
2023	Implement e-Apply and Our City to streamline development applications	2025			●	●		●
2023	Update the Parks and Trails Master Plan	2025	●		●		●	
2023	Update the OCP Development Permit Guidelines	2025		●			●	
2024	Develop a Corporate Diversity, Equity and Inclusion Framework and integrate into District's plans, processes and policies	2025			●			●
2024	Implement the Integrated and Planning and Reporting Framework	2027						●
2024	Modernize Human Resources systems and processes	2027	●		●			●
2024	Modernize and maintain a comprehensive Occupational Health and Safety (OH&S) Framework ensuring a strong workplace safety culture	2027			●			●
2024	Continue to build a robust organizational learning culture with internal and external opportunities for staff development	2027			●			●
2024	Develop a coordinated service delivery model for recreation facilities on the Saanich Peninsula in partnership with the Peninsula Recreation Commission	2025			●			●
2024	Establish a natural assets inventory and management plan	2025	●			●		
2024	Develop an expanded home retrofit program *	2027	●				●	
2024	Develop a Municipal Operations Energy and Emissions Strategy	2024	●				●	
2024	Implement Zero Carbon and Energy Step Code	2025		●			●	
2024	Implement Maber Flats Management Plan including hydrology and wetland restoration	2025	●			●		






































































2024-2027 STRATEGIC IMPLEMENTATION PLAN

START	PROJECT	TARGET	PRIORITY AREAS IMPACTED				
							
2024	Execute EV and Ebike Regional Public EV Charging Stations	2025	●			●	
2024	Develop a public engagement framework and policy	2024		●			●
2024	Facilitate the development of a satellite office for Beacon Community Services in Central Saanich	2024		●	●	●	●
2024	Accessibility Plan Implementation: Source and deliver training on accessibility to all employees, and to relevant communication staff	2027	●	●			●
	Accessibility Plan Implementation: Review HR practices for accessibility, including: Accommodation plan & policy development, recruitment and hiring, mental health, safety emergency evaluation plans, and consultation with staff through DE&I Committee	2027	●	●			●
	Accessibility Plan Implementation: Develop and distribute additional resources and tools for community members, including for Emergency Services and Events	2027	●	●			●
	Accessibility Plan Implementation: Technology and resources to increase meeting accessibility	2027	●	●			●
	Develop and deliver ongoing Road Safety Campaign	2025	●	●		●	
2024	Age-Friendly Community Plan Implementation: Promote awareness and accessibility of existing services and champions	2027	●	●			
	Age-Friendly Community Plan Implementation: Establish check-in system for vulnerable adults	2027	●	●			
	Age-Friendly Community Plan Implementation: Encourage the development of resilient housing, both new and retrofits	2027	●	●			
	Age-Friendly Community Plan Implementation: Continue efforts and review plans for current and future active transportation projects with age-friendly lense (Plan Item #7, 8)	2027	●	●			
	Update Water and Sewer Master Plan	2025	●			●	●
2024	Dock Assessments	2025					●
2024	Develop MOU with neighbouring First Nations	2026		●			●
2024	Update Transportation Master Plan	2025	●	●		●	●
2024	Update Integrated Stormwater Management Plan	2025	●			●	●
2024	Implement Fire Department Software Solution	2025	●			●	●
2024	Undertake a Climate Change Risk and Vulnerability Assessment and develop implementation plan	2025	●			●	●
2024	Review and update of Emergency Response Plan	2025	●			●	●
2024	SSMUH Land Development Analysis	2024		●		●	●
2024	Implement non-infrastructure portions of Active Transportation, including policy, communications and education	2025	●	●		●	
2024	Develop and implement GIS system	2025	●	●		●	●



Central Saanich

2024-2027 STRATEGIC IMPLEMENTATION PLAN

Central Saanich							2024-2027 STRATEGIC IMPLEMENTATION PLAN					
START	PROJECT		TARGET	PRIORITY AREAS IMPACTED								
2024	Execute EV and Ebike Regional Public EV Charging Stations		2025									
2024	Develop a public engagement framework and policy		2024									
2024	Facilitate the development of a satellite office for Beacon Community Services in Central Saanich		2024									
2024	Accessibility Plan Implementation: Source and deliver training on accessibility to all employees, and to relevant communication staff		2027									
	Accessibility Plan Implementation: Review HR practices for accessibility, including: Accomodation plan & policy development, recruitment and hiring, mental health, safety emergency evaluation plans, and consultation with staff through DE&I Committee		2027									
	Accessibility Plan Implementation: Develop and distribute additional resources and tools for community members, including for Emergency Services and Events		2027									
	Accessibility Plan Implementation: Technology and resources to increase meeting accessibility		2027									
2024	Develop and deliver ongoing Road Safety Campaign		2025									
2024	Age-Friendly Community Plan Implementation: Promote awareness and accessibility of existing services and champions		2027									
	Age-Friendly Community Plan Implementation: Establish check-in system for vulnerable adults		2027									
	Age-Friendly Community Plan Implementation: Encourage the development of resilient housing, both new and retrofits		2027									
	Age-Friendly Community Plan Implementation: Continue efforts and review plans for current and future active transportation projects with age-friendly lense (Plan Item #7, 8)		2027									
	Update Water and Sewer Master Plan		2025									
2024	Dock Assessments		2025									
2024	Develop MOU with neighbouring First Nations		2026									
2024	Update Transportation Master Plan		2025									
2024	Update Integrated Stormwater Management Plan		2025									
2024	Implement Fire Department Software Solution		2025									
2024	Undertake a Climate Change Risk and Vulnerability Assessment and develop implementation plan		2025									
2024	Review and update of Emergency Response Plan		2025									
2024	SSMUH Land Development Analysis		2024									
2024	Implement non-infrastructure portions of Active Transportation, including policy, communications and education		2025									
2024	Develop and implement GIS system		2025									



Central Saanich

2024-2027 STRATEGIC IMPLEMENTATION PLAN

START	PROJECT	TARGET	PRIORITY AREAS IMPACTED				
2026	Implement Incentive Programs for Owners to Construct Accessory Dwellings and Pre-design Building Plans for Cottages and Carriage Houses	2027					
2026	Develop a framework to apply climate lens to decision making and initiatives	2026					
2026	Update Tree Management Bylaw	2026					
2026	Complete strategic land analysis for District lands	2027					
2026	Create Farmstand Guidelines	2026					
2026	Implement on-line business licences portal	2026					
2026	Update Agricultural Area Plan	2027					
2027	Achieve Certificate of Recognition certification through WorkSafe BC	2027					
2027	Strategic Workforce Plan full review	2027					
2027	Update Climate Leadership Plan	2027					
2027	Establish a more formal environmental monitoring/indicator program	2027					
2027	Investigate implementation of an Electronic Document Records Management System for digital records retention	2027					
2027	Develop a solid waste GHG reduction program	2027					
2027	Re-Zone Saanich Peninsula Hospital site to allow for additional housing	2027					
2027	Complete feasibility study for a potential Business Improvement Area	2027					
2027	Deliver community education on Bylaw and bylaw enforcement processes	2027					
2024	Community Amenities and Art	2027					

LEGEND	*new to SIP (carryforward, new grant, detailed plan initiative etc.)
	Funded through Reserve
	Funded through Grants (at least in part)

APPENDIX B: Workforce Plan Funding Sources and Detail

Funding Source	Department	Capacity Shortfall / Gap	2024	2025	2026	Business Need	
Taxes	Administration	Administrative Support	0.5	0.5		2024 increase approved (1 FTE) to address business as usual (BAU)** backlog	
	Administration	OHS and Disability Management		1		Ensure compliance is met and best practices are adopted in the area of corporate occupational health and safety and disability management.	
	Corporate Services	Police Communications			0.5	Increase to address BAU backlog.	
	Engineering	Roads Labour		1		To support BAU backlog.	
	Finance & IT	GIS Coordinator	1			To address BAU backlog and incremental increase due to inadequate GIS system to support effective District services.	
	Finance & IT	Network Client Specialist	1			To address significant BAU backlog and incremental increase in service delivery.	
	Fire	Fire Inspection and Prevention		1		To address BAU inspection backlog and incremental service increase for climate mitigation and emergency response.	
	TOTAL FULL TIME EQUIVALENT (FTE)			2	3.5	0.5	
TOTAL CUMULATIVE ANNUAL FUNDING*			\$ 69,100	\$ 395,800	\$ 697,100		
Surplus	Administration	Administrative Support	0.5			Same position as above (April 1, 2024 to May 31, 2025 as a 0.5 FTE funded from surplus) 1.0 FTE June 1, 2025 funded then from taxes.	
	Finance & IT	Deputy Director		0.5		Position funded partly by surplus for operating duties and capital reserves for capital duties.	
	Engineering	Facilities Project Coordinator		0.5		Position funded partly by surplus for operating duties and capital reserves for capital duties.	
	TOTAL FULL TIME EQUIVALENT (FTE)			0.5	1		
	TOTAL CUMULATIVE ANNUAL FUNDING*			\$ 31,400	\$ 74,200	\$ 76,800	
Grant	Corporate Services	Communications Specialist - Climate	1			To address BAU backlog and incremental increase for Climate Mitigation and Response for public education activities. Position to be renewed as Provincial grant funding continued.	
	TOTAL FULL TIME EQUIVALENT (FTE)			1			
	TOTAL CUMULATIVE ANNUAL FUNDING*			\$ 37,900	\$ 93,700	\$ 96,500	
Increased Permit Revenue	Planning	Planning Technician and Building Inspection	1.4			To support BAU backlog and significant increase in development services.	
	TOTAL FULL TIME EQUIVALENT (FTE)			1.4			
	TOTAL CUMULATIVE ANNUAL FUNDING*			\$ 44,900	\$ 158,300	\$ 167,900	
Capital Reserves	Finance & IT	Financial Analyst - Capital	1			To address incremental BAU increase and project management for Active Transportation projects and Capital projects due to increased service levels.	
	Finance & IT	Deputy Director		0.5		Same position as above. Funded by surplus for operating duties and capital reserves for capital duties.	
	Engineering	Facilities Project Coordinator		0.5		Same position as above. Funded by surplus for operating duties and capital reserves for capital duties.	
	Engineering	Engineering Technician - Capital/Active Transportation	2			To address incremental BAU increase and project management for Active Transportation projects and Capital projects due to increased service levels.	
	TOTAL FULL TIME EQUIVALENT (FTE)			3	1		
TOTAL CUMULATIVE ANNUAL FUNDING*			\$ 242,300	\$ 544,400	\$ 633,600		
TOTAL FTE = 12.9			By year:	6.9	5.5	0.5	

* Annual funding is total cumulative cost (not new)

** Business as Usual (BAU) is an umbrella term that covers all standard, day-to-day business operations

Separate from the Workforce Plan, two temporary planning positions were added to the planning department, funded by the province, to address the increase in work as a result of provincial housing legislation

